


No. DoNER/NLP/CXXXXII/2016
Government of India
Ministry of Development of North Eastern Region

Vigyan Bhawan Annexe,
Maulana Azad Road,
New Delhi - 110011.
Dated 30.03.2016

OFFICE MEMORANDUM

Subject: Minutes of 142nd Meeting of the Committee constituted to administer the Non Lapsable Central Pool of Resources (NLCPR) scheme.

Approved minutes of the 142nd Meeting of the NLCPR Committee, held on 8th March, 2016, are enclosed for information and necessary action.


(K. Doungel)

Under Secretary to the Government of India

To

1. Ministry of Finance, Department of Expenditure [Shri G.C. Murmu, Additional Secretary (PF-I), room No. 169-C, North Block, New Delhi - 110001.
2. NITI Aayog [Shri Amitabh Kant, CEO], NITI Bhawan, Sansad Marg, New Delhi -110001.
3. Ministry of Home Affairs [Shri Satyendra Garg, Joint Secretary (NE)], North Block, New Delhi - 110001.
4. Smt. Jhanja Tripathy, Joint Secretary & FA, Ministry of DoNER, Room No.141-C, Nirman Bhawan, New Delhi -110011.
5. Shri P. Manoj Kumar, Director, Ministry of Rural Development.
6. Shri K.K. Mishra, Deputy Secretary, Ministry of Power.
7. Shri L. Behera, Superintending Engineer (NER-III), Ministry of Road Transport & Highways.

Copy to:

- i. Director (BNP)/Director (RC)/ Director (VLRK).
- ii. Director (KG)/Deputy Secretary (IFD).
- iii. PS to Hon'ble Minister, Ministry of DoNER.
- iv. PPS to Secretary, Ministry of DoNER.
- v. PPS to Joint Secretary (VBP).

O/C

Government of India
Ministry of Development of North Eastern Region
(NLCPR - Wing)

Minutes of the 142nd meeting of NLCPR Committee held on 08.03.2016 under the Chairmanship of Shri Naveen Verma, Secretary, Ministry of Development of North Eastern Region in Committee Room No 243 A, Vigyan Bhawan Annexe, New Delhi.

The following officers were present in the meeting:-

- i) Shri Satyendra Garg, Joint Secretary, Ministry of Home Affairs.
- ii) Ms. Jhanja Tripathy, Joint Secretary & FA, Ministry of DoNER.
- iii) Shri P. Manoj Kumar, Director, Ministry of Rural Development.
- iv) Shri K. K. Mishra, Deputy Secretary, Ministry of Power
- v) Shri L. Behera, Superintending Engineer (NER-III), Ministry of Road Transport & Highways
- vi) Ms. Pratima Gupta, Director, NITI Aayog.
- vii) Shri P.C. Guravaiah, SRO, NITI Aayog

The Committee deliberated on the Agenda items. The following recommendations were made by the Committee on the agenda items:

Item No.1: Confirmation of the minutes of 141st meeting of the inter-ministerial NLCPR Committee held on 23.02.2016.

The Committee confirmed the minutes of 141st meeting of the inter-ministerial NLCPR Committee held on 23rd February, 2016.

Item No.2: Improvement of Udalguri Sapekhaity Bhakatpara Road in Udalguri Rural Road Division of Assam.

The project, "Improvement of Udalguri Sapekhaity Bhakatpara Road in Udalguri Rural Road Division" was retained by the inter-ministerial NLCPR Committee in its 129th meeting held on 23.12.2014 which continued on 09.01.2015 at an estimated cost of Rs.2996.20 lakh from Priority List 2014-15, submitted by the Government of Assam.

This project was earlier placed before 141st Meeting of the NLCPR Committee held on 23.02.2016 for possible funding under NLCPR scheme of the Ministry. However, the committee recommended to pose the instant proposal before Ministry of Rural Development (MoRD) to consider its funding under PMGSY or any other scheme by including this in their Core Network. The Committee had also recommended posing the proposal before Ministry of Road Transport & Highways (MoRTH) for considering funding of the project under their existing schemes. If MoRD and MoRTH are unable to fund it under their existing schemes, they may send their comments accordingly so that the project could be considered in the Ministry of DoNER under gap funding. Accordingly, MoRD *vide* D.O letter dated 29.02.2016 was requested to confirm the possibility of funding the project under the scheme of Pradhan Mantri Gram Sadak Yojana (PMGSY). MoRTH was also requested to confirm the possibility of funding the project under their existing scheme *vide* the Ministry's O.M. dated 03.03.2016. However till date comments of MoRTH and MoRD were not received.

The Committee reviewed the project and observed that the proposed construction of road is Major District Road (MDR). The representative of Ministry of Rural Development (MoRD) informed that MDRs are not taken up under PMGSY Scheme of MoRD. The representative from

Ministry of Road Transport & Highways informed the Committee that the budget provision for Assam under Central Road Fund (CRF) has been exhausted. The Committee noted that only five new projects have been sanctioned, the amount of which is less than 20% normative allocation of funds for new projects. Considering all these facts, the Committee recommended sanction of the project for an amount of Rs. 2324.86 lakh as under:-

Sl. No.	Item of Works	Amount (Rs. in lakh)
A	Road Works	
i)	Jungle clearance, Dismantling & Earthwork	360.93
ii)	Sub-Base and Base course	794.24
iii)	Bituminous Works	763.77
iv)	Traffic Safety Measures and Road Furniture	23.00
	Total of Road Works (A)	1941.94
B	Culvert Works	
v)	Cross- drainage works	382.92
	Total (A +B)	2324.86

The project was recommended for sanction with the following conditions:

- i) All regulatory and statutory clearance should be obtained from State Government and kept in file before Administrative and Financial Approval.
- ii) Transparency should be maintained in tendering process and the State Government should ensure that the tender has been called on competitive basis by giving wide publicity in print media and website etc. and the works have been awarded within 3 months of its sanction, even without waiting for the release of funds from the state government to implementing agency.
- iii) Award of contract will be on turnkey basis.
- iv) The State Government should follow all codal formalities and strictly adhere to the project implementation schedule and physical targets given in the DPR.
- v) The project implementation by the state government will be governed by the rules/ conditions stipulated in the guidelines of NLCPR.
- vi) Implementing agency/ State should comply with all observations of the W/A COS while executing the project.
- vii) Applicability of PWD SPR for 2013-14 in respect of the current financial year 2015-16.
- viii) PERT/CPM shall be furnished.
- ix) Land availability Certificate from the Competent Authority shall be obtained.

Since the Model Code of Conduct has been enforced in Assam, the Committee recommended that permission may be obtained from the Election Commission of India before issuing Administrative & Financial Sanction. Further, the Committee recommended that as balance of Rs. 523.35 crores lying unspent with Govt. of Assam as on 26.02.2016, a token amount of Rs. 10.00 lakh may be released so that tender formalities could be initiated by the State Government. State Government may be advised to approach the Ministry with a copy of tender document/work order for releasing first instalment of funds.

Item No.3: C/o 33 KV HT Line from Anggong Nallah MHS at Tuting HQ i/c installation of 2X1 MVA, 33/11 KV Sub-station at Tuting in Upper Siang District in Arunachal Pradesh.

The project was cleared for funding under NLCPR in the 131st Meeting of NLCPR Committee held on 23.03.2015 at an estimated cost of Rs. 18.36 crores from the Priority List 2014-15 submitted by the Govt. of Arunachal Pradesh.

This project was placed before 140th Meeting of NLCPR Committee held on 28.01.2016 for possible funding under NLCPR Scheme of the Ministry. However, the Committee recommended that the instant project may be taken up for funding by Ministry of Power under IPDS/ DDUGJY schemes. Accordingly, the proposal was posed before Ministry of Power to explore possibility of funding by them. In case, the Ministry of Power is unable to fund the project under their existing schemes, it may be taken up Ministry of DoNER as part of gap funding. However, response from Ministry of Power is still awaited.

The Committee after detailed deliberations recommended that the State Government of Arunachal Pradesh may be asked to take up the project to Ministry of Power as they are implementing the Deendayal Upadhyaya Gram Jyoti Yojana (DDUGJY) and Integrated Power Development Scheme (IPDS) for electrification of rural/urban areas in the country. The details of project as submitted by the State Government to Ministry of DoNER may also be forwarded to Ministry of Power with a request to consider funding of the project under their existing schemes.

Item No.4: Construction of 6 nos. bridges to provide connectivity to Admn. CO HQ, Palling with District HQ in Upper Siang District of Arunachal Pradesh.

The project was cleared for funding under NLCPR in the 123rd Meeting of NLCPR Committee held on 21.02.2014 at an estimated cost of Rs. 31.00 crore from the Priority List 2013-14 submitted by the Government of Arunachal Pradesh.

This project was placed before 140th Meeting of NLCPR Committee held on 28.01.2016 for possible funding under NLCPR Scheme of the Ministry. However, the Committee recommended re-submitting the proposal after obtaining GPS co-ordinates of all the six bridges so that exact location of the project could be ascertained. Accordingly, SG was requested to submit the GPS co-ordinates of all the six bridges along with a certificate that all these bridges are part of the same road. In response, SG vide their letter dated 29.02.2016 have forwarded the GPS co-ordinates of all the six streams over which the bridges are proposed and are mentioned as under:

S. No.	Name of the Stream/River	Span	Chainage	Altitude above mean sea level	Latitude	Longitude
1	Siri	49.00 Mtr.	41.950 Km	306.00 Mtr.	28°48'34"N	94°54'56"E
2	Sitik	25.00 Mtr.	44.100 Km	354.00 Mtr.	28°49'00"N	94°54'17"E
3	Sikka	25.00 Mtr.	49.400 Km	399.00 Mtr.	28°49'41"N	94°53'24"E
4	Sibab	45.00 Mtr.	53.950 Km	432.00 Mtr.	28°49'31"N	94°51'49"E
5	Siling	12.00 Mtr.	58.450 Km	401.00 Mtr.	28°49'41"N	94°50'16"E
6	Sigung	25.00 Mtr.	60.550 Km	509.00 Mtr.	28°50'12"N	94°49'32"E

A certificate from implementing department that all the proposed six bridges are part of the same road has also been submitted by the State Government.

The proposed bridges are located on Yingkiang-Gette-Pugging-Likor-Palling road which has a total road length of 68.00 km. However, the stretch of the road on which bridges over six nallahs viz. Siri, Sitik, Sikka, Sibab, Siling and Sigung are proposed to be constructed is lying

between Pugging and Palling on the same stretch of Yingkiong-Gette-Pugging-Likor-Palling road. Presently, there is one ongoing road project under NLCPR (excluding bridge component) between Likor and Palling.

During the current financial year 2015-16, only one new project has been sanctioned to the State of Arunachal Pradesh, the amount of which is less than 20% of budget allocated for new projects. Keeping in view of these facts, the Committee after having detailed discussion recommended sanction of the project for an amount of Rs. 3249.16 lakh as under:

S. No	Components of work	Amount (Rs. in Lakh)
1.	Steel Girder Composite Bridge over Siri Korang (span 25.00 mtr. & 2x12 mtr.)	724.87
2.	Steel Girder Composite Bridge over Sitik Korang (span 25.00 mtr.)	255.01
3.	Steel Girder Composite Bridge over Sikka Korang (span 25.00 mtr.)	254.84
4.	Steel Girder Composite Bridge over Sibab Korang (span 3x15 mtr.)	708.36
5.	RCC Bridge over river Siling Korang (span 12.00 mtr.)	187.56
6	Steel Girder Composite Bridge over Sigung Korang (span 25 mtr. & 2x12 mtr.)	304.16
7	Approach Road (Both banks of 3 bridge)	814.36
	Total	3249.16

The project was recommended for sanction with the following conditions:

- (i) All regulatory and statutory clearance should be obtained from State Government and kept in file before Administrative and Financial Approval.
- (ii) Transparency should be maintained in tendering process and the State Government should ensure that the tender has been called on competitive basis by giving wide publicity in print media and website etc. and the works have been awarded within 3 months of its sanction, even without waiting for the release of funds from the state government to implementing agency.
- (iii) Award of contract will be on turnkey basis.
- (iv) ~~The State Government should follow all legal formalities and strictly adhere to the project implementation schedule and physical targets given in the DPR.~~
- (v) The project implementation by the state government will be governed by the rules/conditions stipulated in the guidelines of NLCPR.
- (vi) Implementing agency/State should comply with all observations of the MoRTH while executing the project.

The Committee observed that since there is unspent balance of Rs 300.69 crore lying with the State Government, Administrative & Financial Approval for the project may be issued and a token amount of Rs. 10.00 lakh may be released so that tender formalities could be initiated by the State Government. State Government may be advised to approach the Ministry with a copy of tender document/work order for releasing first instalment of funds.

Item No.5: Augmentation and Improvement of Water Supply at Miao Township (Phase-I) in Arunachal Pradesh.

The project was cleared for funding under NLCPR at an indicative cost of Rs. 25.00 crore from the priority list submitted by the Government of Arunachal Pradesh for 2014-15, on the recommendation of NLCPR Committee in its 129th meeting held on 23.12.2014 & 09.01.2015.

This project was placed before 140th Meeting of the NLCPR Committee held on 28.01.2016 for possible funding under NLCPR scheme of the Ministry. However, the committee recommended to pose the instant proposal before Ministry of Urban Development (MoUD) to explore possibility of funding under their respective schemes. In case, MoUD is unable to fund the project under their existing schemes, it may be taken up by M/o DoNER for funding. Accordingly, MoUD was requested to provide financial assistance to the instant project under their existing schemes or otherwise send their comments as the NLCPR scheme is meant only for gap funding. Although no formal reply was received, it was learnt from MoUD that their backlog of existing schemes does not permit them to take fresh proposals, given the budget outlay available with them. The Committee reviewed the position and after detailed discussions, the Committee recommended sanction of the project for an amount of Rs. 1829.35 lakh as under:

S. No.	Items of works	Amount (Rs. in Lakh)
1	Headwork	41.54
2	C/o Intake Channel	1.47
3	C/o Pre-sedimentation Tank	16.96
4	C/o Trace Path	125.81
5	Providing & laying of 250.00 mm DI Pipe	1384.84
6	DI Fittings & Specials	138.48
7	C/o T-Beam (20 nos.) + Thrust Block (50 nos.) + Trestle Support (50 nos.)	115.95
8	C/o Valve Box (05 nos.)	4.30
	Total	1829.35

The project was recommended for sanction with the following conditions:

- (i) All regulatory and statutory clearance should be obtained from State Government and kept in file before Administrative and Financial Approval.
- (ii) Transparency should be maintained in tendering process and the State Government should ensure that the tender has been called on competitive basis by giving wide publicity in print media and website etc. and the works have been awarded within 3 months of its sanction, even without making of any advance payments from the state government to the implementing agency.
- (iii) Award of contract will be on turnkey basis.
- (iv) The State Government should follow all codal formalities and strictly adhere to the project implementation schedule and physical targets given in the DPR.
- (v) The project implementation by the state government will be governed by the rules/conditions stipulated in the guidelines of NLCPR.
- (vi) Implementing agency/State should comply with all observations of the WAPCOS while executing the project.

The Committee observed that since there is unspent balance of Rs 300.69 crore lying with the State Government, Administrative & Financial Approval for the project may be issued and a token amount of Rs. 10.00 lakh may be released so that tender formalities could be initiated by the State Government. State Government may be advised to approach the Ministry with a copy of tender document/work order for releasing first instalment of funds.

Item No.6: Construction of road from Nakhu to Sanchipan (10 km) under Nafra Circle, West Kameng District in Arunachal Pradesh.

The project was cleared for funding under NLCPR in the 129th Meeting of NLCPR Committee held on 23.12.2014 which continued on 09.01.2015 at an estimated cost of Rs. 23.30 crore from the Priority List 2014-15 submitted by the Govt. of Arunachal Pradesh.

The instant project was placed before 140th Meeting of NLCPR Committee held on 28.01.2016 for possible funding under NLCPR Scheme of the Ministry. However, the Committee recommended posing the instant proposal before Ministry of Rural Development (MoRD) so that possibility of funding the project in the Core Network could be explored by considering the proposal under PMGSY or any other scheme being implemented by them. Accordingly, MoRD was requested to provide financial assistance to the project under PMGSY or any other scheme being implemented by them as the NLCPR Scheme is meant only for gap funding. In response, MoRD vide their letter dated 02.03.2016 have expressed their inability to consider funding of the instant project under the PMGSY scheme. The comments of MoRD is reproduced as under:-

"The objective of Pradhan Mantri Gram Sadak Yojana (PMGSY) is to provide connectivity, by way of an all-weather road (with necessary culverts and cross drainage structures, which is operable throughout the year) to the eligible unconnected rural habitations, existing in the Core Network. In respect of Special Category States (i.e. 8 NE States and Himachal Pradesh, Jammu & Kashmir and Uttarakhand) the objective is to connect eligible unconnected habitations with a population of 250 persons and above (Census 2001). Projects under PMGSY are to be prepared by the State in accordance with the programme guidelines and submitted to the Ministry/National Rural Roads Development Agency. Since PMGSY is a standalone scheme and not a gap funding scheme the above proposals can not be considered under PMGSY"

The representative of Ministry of Rural Development was requested to confirm whether the project can be included under Core Network of PMGSY and whether it can be funded under PMGSY. The Committee recommended that in the event of inability being expressed by MoRD to undertake this project, it can be considered under NLCPR.

Item No.7: Construction of RCC Bridge over river Dirang to connect Dirang Head Quarter to Dirang Township i/c Approach Road (2 KM) in West Kameng District in Arunachal Pradesh.

The project was cleared for funding under NLCPR in the 129th Meeting of NLCPR Committee held on 23.12.2014 which continued on 09.01.2015 at an estimated cost of Rs. 20.00 crores from the Priority List 2014-15 submitted by the Govt. of Arunachal Pradesh.

The instant project was placed before 140th Meeting of NLCPR Committee held on 28.01.2016 for possible funding under NLCPR Scheme of the Ministry. However, the Committee recommended posing the instant proposal before Ministry of Rural Development (MoRD) so that possibility of funding that project in the Core Network could be explored. Accordingly, MoRD was requested to provide financial assistance to the project by including it in the Core Network as the NLCPR Scheme is meant only for gap funding. In response, MoRD vide their letter dated 02.03.2016 have expressed their inability to consider funding of the instant project under the PMGSY scheme. The comments of MoRD is reproduced as under:

"The objective of Pradhan Mantri Gram Sadak Yojana (PMGSY) is to provide connectivity, by way of an all-weather road (with necessary culverts and cross drainage structures, which is operable throughout the year) to the eligible unconnected

rural habitations, existing in the Core Network. In respect of Special Category States (i.e. 8 NE States and Himachal Pradesh, Jammu & Kashmir and Uttarakhand) the objective is to connect eligible unconnected habitations with a population of 250 persons and above (Census 2001). Projects under PMGSY are to be prepared by the State in accordance with the programme guidelines and submitted to the Ministry/National Rural Roads Development Agency. Since PMGSY is a standalone scheme and not a gap funding scheme the above proposals can not be considered under PMGSY"

The representative of MoRTH commented that this type of project can be included under Central Road Fund (CRF). The Committee after detailed discussions, recommended that the State Government may be requested to prioritize the instant project and submit it under Central Road Fund (CRF) being implemented by Ministry of Road Transport & Highways.

Item No.8: Project, 'Rongsang Abagiri to Bandalkona Road connecting Betasing-Mellim with bridges' in Meghalaya.

The Project was retained with an estimated cost of Rs.14.00 crore from the priority list submitted by the State Government of Meghalaya for 2014-15 on recommendation of NLCPR Committee in its 129th Meeting held on 09.01.2015.

The draft agenda note of the instant project was placed before 140th Meeting of the NLCPR Committee held on 28.01.2016 for possible funding under NLCPR scheme of the Ministry. However, the committee recommended to pose the instant proposal before Ministry of Rural Development (MoRD) to consider it for funding under PMGSY or any other scheme by including this in their Core Network. Accordingly, MoRD vide D.O letter dated 22.02.2016 was requested to confirm the possibility of funding the project under the scheme of Pradhan Mantri Gram Sadak Yojana (PMGSY). However, comments of MoRD are still awaited.

The Committee deliberated upon the proposal and since during the current Financial Year, the Committee has already recommended new proposals with more than 20% of its quota reserved for sanction of new projects in Meghalaya, this cannot be considered in FY 2015-16.

Item No.9: Project, 'Construction of Three Bailey Bridges' - change of Scope.

Project, "Construction of three Bailey Bridges" was retained in the 34th meeting held on 18.07.2005 with estimated cost of Rs.6.57 crore. The approved cost of the project was Rs 649.42 lakh as under:-

- | | |
|-------------------------------------------------------------|-----------------|
| a) The bridge over R. Lungmullui on Lengpui W. Serzawl Road | Rs. 184.75 lakh |
| b) The Bridge over R. Tuisa on Kawlbem Vaikhwtlang road | Rs. 226.65 lakh |
| c) The Bridge over R. Tuikum on Chhinghip Hmuntha road | Rs. 238.02 lakh |

The tendered cost and releases made are as under:-

- a) The bridge over R. Lungmullui on Lengpui W. Serzawl Road

Approved cost	Rs.184.75 lakh
Total released by DoNER	Rs.161.75 lakh
Releasing state share	Rs.17.96 lakh
Completion cost	Rs.179.71

b) The Bridge over R. Tuisa on Kawlbem Vaikhwatlang road

Approved cost	Rs.226.65 lakh
Tenderd cost	Rs.184.62 lakh
Fund released by DoNER	Rs.142.78 lakh(in 2 installment)
Releasing state share	Rs.15.84

c) The Bridge over R. Tuikum on Chhinghip Hmuntha road

Approved cost	Rs.238.02 lakhs
Tendered cost	Rs.157.765 lakh
Fund released by DoNER	Rs.74.98 lakh (1 st installment)
Releasing state share	Rs.8.33 lakh

2. Rs. 74.98 as 1st installment was released for the Bridge R. Tuikum on Chhingchip and bridge is completed. Rs.142.78 lakh was released in two installments of bridge R. Tuia on Kawlbem Vaikhawtlang and the bridge is completed.

3. The State Govt. has clarified that Bailey Bridge is a temporary bridge generally used for emergency where work needs to be completed within as short period of time. This kind of bridges constructed by BRO and State PWD have been replaced with permanent bridge like RCC or BUG bridges. Before starting the works, the proposed bridges sites were further surveyed. After detail study, it was found that permanent bridges like BUG with shorter spans could be constructed within the sanctioned amount for the two locations. It was then decided to change the scope of works from temporary bailey bridges to permanent BUG bridge on the consideration that-

- a) The bridges would last longer
- b) The shorter spans would cost less
- c) There could be no extra cost or sanctioned amount
- d) Transportation of materials would be easier and faster as the materials need to be transported from Kolkata.

This decision would be in the interest of the project and the road users. The Govt. has not obtained prior approval of the sanctioning authority before changing the length and scope of the bridges.

4. IFD has no objection to place the proposal before NLCPR Committee for taking a decision on the matter. Simultaneously, it is also advisable that the programme Division, would ensure technical viability structural soundness of BUG type bridges for technical experts and also see whether the overall expenditure is well within the approved/sanctioned amount of this Ministry and take up the matter with the State Govt. for violating the guidelines of Administrative and Financial sanction/approval of this Ministry as desired by Secretary.

The Committee after considering the clarification of the State Government approved conversion of Bailey Bridge to BUG Bridge subject to the comments of IFD.

Discussion on other Items:

- (i) Review of NLCPR projects in Arunachal Pradesh: The Committee observed that there are large number of ongoing projects in Arunachal Pradesh and therefore the NLCPR-Committee decided to have a review meeting in Itanagar, Arunachal Pradesh.
- (ii) The issue of effective monitoring of projects sanctioned under NLCPR Scheme and other schemes of Ministry of DoNER were also discussed. After detailed discussion, the Committee recommended engaging of Independent Quality Monitors (IQM) for which Shri K. Guite, Director has been entrusted.
- (iii) Joint Secretary, NE requested to provide list of ongoing projects under NLCPR Scheme. Accordingly, the request of JS (NE) is being compiled and will be forwarded to him in due course.

The meeting ended with thanks to the Chair.
