

2 AUGUMENTING INFRASTRUCTURE

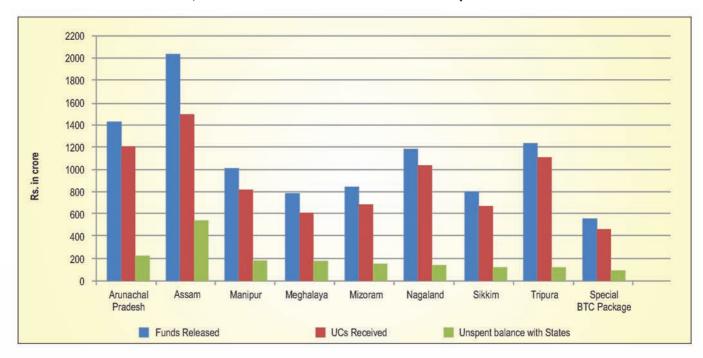
Non-Lapsable Central Pool of Resources (NLCPR) Scheme and Special BTC Package

2.1 The Union Cabinet approved constitution of Central Pool of Resources called Non-Lapsable Central Pool of Resources (NLCPR), on 15.12.1997. The Resource Pool was created in 1998 for accrual of the unspent balances out of the 10% GBS (excluding Externally Aided Projects -EAP and special package) earmarked for North Eastern Region in the budget of various Ministries/Departments. Ministry gets annual budgetary allocation for funding infrastructure projects under NLCPR Scheme. Funding of projects

under NLCPR scheme is on 90:10 sharing between Central and States.

Upto 31.03.2014, Fifteen Hundred Twenty Nine (1529) projects of social and economic sectors have been taken up for implementation with funding from the NLCPR Scheme. Also, Sixty (60) projects have been sanctioned under Special BTC Package. Total approved cost of these projects is Rs. 14084.90 cr. Funds released, Utilisation certificates received and unspent funds with States as on 31.03.2014 is given in chart below.

Funds released, Utilisation certificates received and unspent Funds with States





Sector-wise Distribution of sanctioned projects and approved cost under NLCPR Scheme and Special BTC Package (As on 31.03.2014)

(Rs. in lakh)

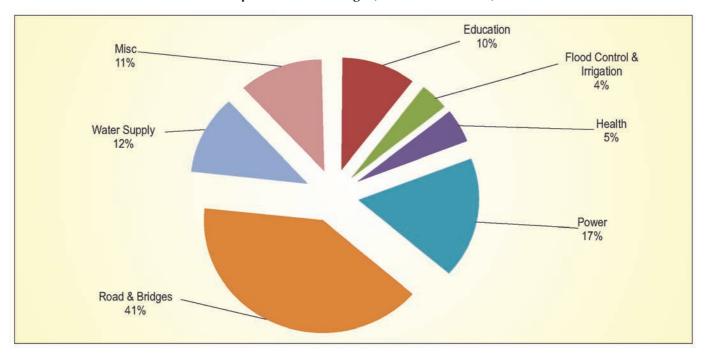
States		Education	Flood	Health Control & Irrigation	Power & Bridges	Road Supply	Water	Misc**	Total
1 Arunachal Pradesh	Number	31	16	7	18	92	22	10	196
	Cost	23529.38	6792.00	6371.01	19685.36	132986.9	22445.79	19475.88	231286.32
2 Assam	Number	17	55	11	50	278	27	50	488
	Cost	25477.54	39875.50	10726.43	25424.35	205831.10	33623.11	51690.47	392648.5
3 Manipur	Number	21	5	15	37	26	49	11	164
	Cost	9714.90	2004.89	13622.73	50799.67	23561.15	29913.52	8171.36	137788.22
4 Meghalaya	Number	24			14	40	13	7	98
	Cost	9770.67			34327.44	30686.11	20023.65	18465.78	113273.65
5 Mizoram	Number	24		7	10	24	14	56	135
	Cost	20482.61		7535.03	21071.96	18470.37	20039.93	25216.99	112816.89
6 Nagaland	Number	13	5	4	43	61	6	27	159
	Cost	8846.71	2610.30	7802.00	22347.78	92908.68	7521.43	11614.79	153651.69
7 Sikkim	Number	11	91	1	26	72	20	11	232
	Cost	8219.96	3582.66	2712.67	33694.88	31381.31	24397.55	8284.62	112273.65
8 Tripura	Number	23	1	9	28	31	6	15	113
	Cost	36683.52	478.00	17961.68	38594.12	37420.20	4641.75	16830.56	152609.83
9 Common to NER	Number	2						2	4
	Cost	1195.00						946.00	2141.00
GRAND TOTAL	Number	166	173	54	226	624	157	189	1589
	Cost	143920.30	55343.35	66731.55	245945.60	573245.80	162606.7	160696.5	1408489.75
%(Cost)		10.22	3.93	4.74	17.46	40.7	11.54	11.41	100.00

^(*) includes Projects retained and Sanction under Special BTC Package

^(**) Includes projects for Sports, Tourism, Market Buildings, Construction of Airport, Auditorium etc.



Sector wise share (%) of Amount of Projects Sanctioned under NLCPR Scheme and Special BTC Package (As on 31.12.2013)



2.2. A total of Rs.9934.53 crore have been released under NLCPR Scheme against NLCPR and BTC Package projects up to 31.03.2014. From 2007-08 there is a separate budget for Special BTC

Package under which Rs.303.63 crore have been released up to 31.03.2014. A state-wise break-up of approved cost of projects and year-wise funds released is given below:

State-wise funds released for projects

(Rs. in crore)

State	Approved cost	No. of projects	9 th plan#	10 th plan	11 th plan	2012-13 (as on 31.03.2013)	2013-14 (as on 31.03.2014)	Total
Arunachal Pradesh	2312.86	196	148.37	283.31	770.65	118.97	116.87	1438.17
Assam	3215.00	428	282.47	953.23	639.03	195.13	237.14	2307.00
Manipur	1377.88	164	178.78	292.85	410.41	45.28	86.77	1014.09
Meghalaya	1132.74	98	67.06	161.55	378.63	91.45	90.70	789.39
Mizoram	1128.17	135	161.73	322.86	198.04	85.86	76.67	845.16
Nagaland	1536.52	159	131.57	389.33	513.18	67.25	87.90	1189.23

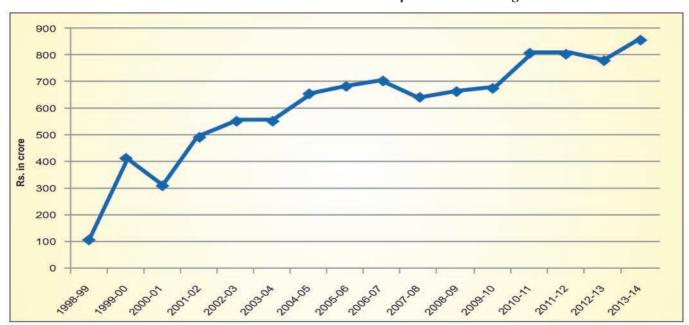


State	Approved cost	No. of projects	9th plan#	10 th plan	11 th plan	2012-13 (as on 31.03.2013)	2013-14 (as on 31.03.2014)	Total
Sikkim	1122.74	232	114.11	269.75	241.20	92.10	76.14	793.30
Tripura	1526.10	113	214.57	446.14	418.62	78.96	77.81	1236.10
Total (States)	13352.11	1525	1298.66	3119.02	3569.76	775.00	850.00	9612.44
Common to NER	21.41	4	18.46	0	0	0.00	0	18.46
NLCPR(Total)	13373.52	1529	1317.12	3119.02	3569.76	775	850.00	9630.90
Special BTC package	711.39	60	_	_	270.18	16.41	17.04	303.63
Grand Total	14084.90	1589	1317.12	3119.02	3839.94	791.41	867.04	9934.53

^{*} There is separate budget for BTC area projects from 2007-08. Funds released from 2004-05 to 2006-07 for BTC package are included in the releases of Assam.

Scheme started from 1998-99

Funds released under NLCPR and Special BTC Package



2.4

- 2.3 <u>Accruals to NLCPR Pool:</u> The accrual in NLCPR pool as on 28.01.2014 is Rs.12669.04 crore (provisional).
- Implementation and Monitoring of Projects under NLCPR Scheme: Projects sanctioned under the scheme are implemented



by State Governments. Ministry of DoNER has been focusing on close monitoring of projects for their timely completion. Good quality of works and successful utilization of resources is necessary for desired benefits to percolate to intended beneficiaries; hence, emphasis has been laid on 'Effective Monitoring' of projects. Monitoring and Evaluation are done through review meetings with state government officers, inspections carried out by the officers of the Ministry and quarterly meetings by Chief Secretaries of North Eastern States are held.

- 2.5 Planning and Development Department of each State are nodal Department for NLCPR projects. They have responsibility of conducting field inspections of projects through senior officers of the State concerned and submission of inspection notes. For each project, State Government/ Implementing Agency has to identify a Nodal Officer, who is responsible for timely implementation of that project and submission of Progress Reports, Inspection Reports Photographs of work achieved etc of projects.
- 2.6 Visit by senior officers of Ministry of DoNER is also an effective tool for monitoring and verifying physical and financial progress of projects and identifying problem areas of implementation.
- 2.7 To further strengthen the monitoring of implementation of projects under the Scheme, Ministry empanelled retired senior engineers of Central Government as Independent Quality Monitoring agency who are being deputed for technical and physical inspection of projects.
- 2.8 Also, to speed up Sanction of projects Ministry appointed M/s WAPCOS Ltd. for techno

economic vetting of DPRs costing up to Rs. 50.00 crore.

Project support during 01.01.2013 to 31.03.2014:

- 2.9 During 01.01.2013 to 31.03.2014, Rs.1019.50 crore has been released under NLCPR which includes RE 2013-14 of Rs. 850.00 crore. Also, Rs. 22.29 crore has been released under Special BTC Packages.
- 2.10 On the recommendations of NLCPR Committee, 144 projects with total estimated cost of Rs.2145.39 crore have been retained for techno - economic examination during 01.01.2013-31.03.2014. Also, 137 projects have been sanctioned at a total cost of Rs.1853.39 crore during this period. Projects sanctioned during 01.01.2013 to 31.03.2014 do not necessarily relate to projects retained during the period. Time gap between retention and sanction of a project has been considerably reduced. Sector-wise distribution of projects retained / sanctioned and funds released during 01.01.2013 to 31.03.2014 is indicated below:-

(Rs. in crore)

Sectors	No. of Projects retained	No. of Projects sanctioned	Cost of sanctioned projects	Amount released	
Education	5	14	94.82	110.77	
Health	5	6	94.45	35.83	
Irrigation & Flood Control	11	4	52.35	35.93	
Power	8	13	221.06	144.52	
Roads & Bridges	70	70	955.43	433.63	
Water Supply & Sewerage	5	8	117.28	100.24	
Misc. (Sports, Tourism, Market Bldgs, etc)	40	22	318.00	158.58	
TOTAL	144	137	1853.39	1019.50	



2.11 In order to improve connectivity in the North Eastern Region, highest number of projects have been retained and sanctioned in Roads & Bridges Sector.

Special BTC Package:

- 2.12 As per Memorandum of Settlement (MoS) signed between Government of India, Government of Assam and Bodo Liberation Tigers (BLT) on 10.02.2003, Government of India had agreed to provide financial assistance of Rs. 100 crore per annum for 5 years (Rs. 500 crore) for projects to develop Socio- Economic infrastructure in Bodo Territorial Council (BTC) areas over and above normal Plan assistance to Assam. Accordingly, 42 projects at approved cost of Rs. 476.27 crore have been sanctioned and against it Rs. 457.10 crore have been released by the Ministry. Government of Assam have submitted Utilization Certificates for Rs. 414.84 crore. Total 35 Projects at approved cost of Rs. 390.32 crore have been completed.
- 2.13 From Additional BTC Package of Rs. 250 crore announced by Hon'ble Prime Minister in August 2008, this Ministry have retained 22 projects at estimated cost of Rs. 275.62 crore out of which 18 projects at approved cost of Rs. 235.12 crore have been sanctioned and an amount of Rs. 97.48 crore is released.

Package for Karbi Anglong:

2.14 Memorandum of Settlement (MoS) was signed between Government of India, Government of Assam and United People's Democratic Solidarity (UPDS) on 25.11.2011. According to which Government of India agreed to provide Special Economic Package of Rs. 350 crore (Rs. 70 crore per annum), over and above Plan funds over next five years to Karbi

Anglong Autonomous Territorial Council (KAATC) through Government of Assam to undertake special projects that will be proposed by the Council. Guidelines for release of fund under this package has been formulated and separate Budget Head is created for the purpose.

Special Economic Package for Dima Hasao Autonomous Territorial Council (DHATC):

- 2.15 Memorandum of Settlement (MoS) was signed between Government of India, Government of Assam and Dima Hasao Daogah (DHD) on 08.10.2012, according to which Government of India agreed to provide a Special Economic Package of Rs. 200 crore (Rs. 40 crore per annum) over and above Plan fund over next five years to DHATC through Government of Assam to undertake special projects that will be proposed by the Council. Modalities for release of funds under said Package is being worked out.
- 2.16 State-wise and project-wise details of funds released under NLCPR Scheme during 01.01.2013 to 31.03.2014 are given at ANNEX –I and State-wise details of projects sanctioned under NLCPR Scheme during 2013-14 are given at ANNEX II.

2.17 NLCPR Central Scheme

The scheme, NLCPR-Central was formulated with the objective of enhancing effective and optimal utilisation of funds in the NLCPR Pool towards development of the North Eastern States. It is a Central sector plan scheme under which projects of Union Ministries/ Departments pertaining to subjects listed in the Union and Concurrent Lists are being funded.



The scheme became operational from 2012-13. At present part funding of a project of Ministry of Power, namely, Tuirial Hydro Electric Power (60MW) implemented by North Eastern Electricity Power Corporation Ltd (NEEPCO) is the only project under the scheme. In 2012-13 an amount of Rs.35.97 crore was released and utilised for this project and in 2013-14 another Rs.61.97 crore was released for the project under NLCPR-Central scheme.

Projects in pipeline include part funding of Panchayat Yuva Krida Aur Khel Abhiyan (PYKKA), re-designated as Rajiv Gandhi Khel Abhiyan (RGKA) of Ministry of Youth Affairs & Sports and Comprehensive Scheme for Strengthening of Power Transmission & Distribution System in Arunachal Pradesh and Sikkim of Ministry of Power.

2.18 Physical and Social Infrastructure
Development through North Eastern
Council: - The North Eastern Council (NEC)
was set up in 1972 following the enactment
of the North Eastern Council Act, 1971. It
came into being as an advisory body for
accelerating development of the region.

2.18.1**Transport & Communication Sector**

Out of 56 road projects identified for consideration for sanction during 11th Plan, 25 projects have already been approved by the Planning Commission. Out of these 25 projects, 20 projects have been sanctioned. The total length of these roads is 1293.52 Kms and the cost estimated is Rs.1946.25 crore. The NEC has set up a Working Group, identified and finalised the 12th Five Year Plan



The 62 Plenary of the North Eastern Council in progress



road projects of NEC in line with the goals enunciated in the NER vision 2020. At the end of the 11th Five Year Plan an expenditure of Rs. 1945.26 crore was incurred to meet the goal and objectives of Transport and Communication in the North Eastern Region under the NEC Plan. During the second year (2013-14) of the 12th Five year Plan, the budget allocation was Rs.394.05 crore for the year 2014-15 while the proposed outlay is Rs. 347.32 crore. The allocation and expenditure during 2013-14 under NEC Plan and proposed outlay for Transport and Communication Sector is at **Annexure - III**

2.18.2 Power Sector

2.18.2.1Background since inception:

(a) Generation-

NEC has so far taken up 7 hydro/ thermal projects with a total installed capacity of 694.50 MW. All the projects were completed and commissioned. Out of the total project cost of Rs.2733.59 crore, NEC has invested Rs.1773.97 crore to the State Govts./ Implementing Agencies.

(b) System Improvement Scheme-

Since inception, a number of system improvement projects like transmission, subtransmission and distribution and upgrading of the sub-stations had been taken up under NEC funding. **51 projects** which include **5 new projects** taken up during 2013-14 are in various stages of progress and **61 such projects** have been completed by the different State Government implementing agencies, out of which **26** have already been completed during the 11th Five Year Plan, **9 such projects** during the **2012-13** and **6 (six)**

projects during 2013-14 (During 12th Five Year Plan upto 2013-14). The total investment for the completed projects is **Rs.615.39 crore**. Out of the total length of transmission lines of 11075.295 Ckm in NER, the NEC has contributed as much as 2202.78 Ckm and 1494.80 MVA Capacity.

(c) Small/ Mini Hydel Projects-

The NEC has also taken initiative for supporting proposals for providing Gap funding to Renewable Resources of Energy schemes which include Micro/ mini hydel projects, solar hybrid and wind energy projects, etc. Under this scheme, 12 such projects have been taken up by NEC, out of which 3 have successfully been completed by the State Government. At present, there are **9 ongoing projects** which are under various stages of implementation in (six) North Eastern States.

2.18.2.2 **During 2013-14**

- (a) Major achievement-
- There are **60** (sixty) power projects (SIS-51 and RRE-9) in various stages of implementation by the NE State Governments.
- An amount of **Rs. 73.65 crore** has been made available to the NE States for implementation of power projects during **2013-14**.
- ➤ 6 (six) projects have been completed & commissioned (Enclosed as **Annexure IV**). The projects are functioning and the objectives of the projects are fulfilled as per requirement.
- > 5 new projects taken up for catering benefit to NE States during 2013-14 (Enclosed as **Annexure V**).
- > The Sectoral Review meeting with the NE



State Governments has been carried out during June 2013 to review the progress of the on-going projects and other related issues like audit certificate, UC of both NEC's share as well as State share, etc to have a better understanding regarding the status of the projects and the requirement of funds.

2.18.2.3 **Initiative taken during 2013-14:**

4 (four) important projects from the 12th Five Year Plan proposals of the State Government have been identified for sanction through SFC. Out of which, one project has already been forwarded to line Ministries for views/comments. The status of the case is given as **Annexure VI**.

2.18.3 Social And Infrastructure Development Fund (SIDF):

Union Finance Minister in his budget speech for 2008-09 had announced a Social & Infrastructure Development Fund (SIDF) of 500 Cr for meeting the urgent needs of North Eastern Region, especially Arunachal Pradesh and the Border Areas to address problems that cannot be tackled in usual course through normal schemes. Under this Scheme, 26 projects at a cost of 502.35 Cr. have been sanctioned for the North Eastern States. During 1st January, 2013 to 31st March, 2014, an amount of 73.77 Cr. was released for implementation of the following infrastructure development projects:-

i) Construction of Road from Pongchau Circle HQ to Longwa Village (16.02 kms.).

- ii) Drainage Protective works and pre-mix carpeting along Reshi-Magalbaria-Rinchenpong Road (24 Kms.).
- iii) Construction of Road from Lowe Syari Senior Sec. School to Middle Syari Sr. Sec. School (2.00 kms.).
- iv) Development of Margherita Deomali Raod in Tinsukia District in Assam.
- v) Improvement of Road from Tingrai Chariali to Madhavpur Tiniali and Joypur Tiniali to Hukanjuri Gate in Dibrugarh.
- vi) Improvement of Kapurpur aPakribari Garobasti Road in Udalguri, in BTC area.
- vii) Modernization and Upgradation of Indira Gandhi Memorial (IGM) Hospital at Agartala.
- viii) Construction of RCC Foot Bridges in 12 locations in Indo-Bangladesh Border in Meghalaya.
- ix) Construction of Suspension Bridges (20 Nos.) on Indo-Bangladesh Border in Meghalaya.
- x) Infrastructure development projects for Autonomous district Councils of Sadar Hills, Kangpokpi; Senapati and Ukhrul in Manipur.
- xi) Construction of Road from Dhansiri to Missibailum (Kherbari-Monglimukh Section) in Karbi Anglong District (9 kms.).
- xii) Improvement of Amsoi-Baithalangso Road from 15th km to 44.60 km. in Karbi Anglong District.
- xiii) Improvement of NH-36 at Phuloni Bazar to Lamba Teron Gaon Road in Karbi Anglong District.



