

Government of India
Ministry of Development of North Eastern Region

Minutes of the 102nd Meeting of the NLCPR Committee held at 0300 Hrs on 16.01.2012 under the Chairmanship of Secretary, M/o DoNER in Committee Room No.243, Vigyan Bhavan Annexe New Delhi.

Present

1. Mrs. Jayati Chandra, Secretary, M/o Development of North Eastern Region.....in Chair.
2. Mrs. Anjuly Chib Duggal, Additional Secretary (PF-I), D/o Expenditure, M/o Finance
3. Shri P.K. Pattanaik, Joint Secretary, Ministry of DoNER
4. Shri S.N. Brohmo Choudhury, Adviser (NE), Planning Commission
5. Dr. Uday Shanker, Director (IFD), Ministry of DoNER,

Shri Shambhu Singh, Joint Secretary (NE), MHA and Mrs. Sudha Krishnan, Joint Secretary & Financial Advisor, Ministry of DoNER were granted leave of absence

Following Officers were also present as special invitees:

Shri Rajesh Kumar (Director), P. R. Meshram (Director), Shri K. Guite (Director), Shri Bimal Kumar (Under Secretary) and Shri S. K. Saha (Section Officer) of Ministry of DoNER.

Shri Alok Chandra, Director (FCD), M/o Finance, Shri K. P. Abraham, Director, CPWD and Shri J. R. Meena, AE, CPWD were also present while discussing the item nos. 3 & 9.

The Committee deliberated on the Agenda items. Following observations and recommendations were made by the Committee:

Item No.1: Confirmation of the Minutes of 101st Meeting of the NLCPR Committee held on 21.12.2011.

The minutes of 101st Meeting of the NLCPR Committee issued on 22.12.2011 were confirmed.

Item No.2: Action taken report of decisions / recommendations made by NLCPR Committee in the 101st Meeting held on 21.12.2011.

The Committee noted that the minutes of the 101st Meeting of the NLCPR Committee are issued on 22.12.2011 and the actions on the recommendations made by the Committee are being taken.

Item No.3 : Project 'Setting up of Guwahati Campus of Tata Institute of Social Sciences (TISS) Mumbai', in Assam.

The Committee noted that the Project was retained during 85th Meeting held on 26.08.2010 in accordance with Para 4.1 (vii) of the Revised Guidelines of NLCPR issued on 06.08.2009. The estimated cost of the Project at the time of retention was not firmed up but the Committee noted that keeping in view the fact that only 'Construction Part' of the project is considered under NLCPR for which the cost was worked out as approximately Rs. 52.00 crore. Therefore, the Committee recommended that Rs. 52.00 crore should be noted as the estimated cost of the Project.

2. The Committee further noted that the Ministry of Urban Development have informed that the Project cost amounting to Rs. 59.19 crores for construction of buildings is found reasonable and vetted.

3. It was also noted by the Committee that the Ministry of Finance have noted that the NLCPR funds would be released to the UGC for implementation of the Project and the Ministry of HRD have also informed that the Ministry of DoNER may fund the infrastructure facilities of the new campus of TISS for the North East Region in Guwahati through UGC.

The matter regarding funding of the Project under the present Major Head 3601 was also discussed by the Committee. The Committee decided that as under the MH – 3601, the funds are released to the State Government for implementation of the Projects under NLCPR Scheme of the Ministry, the Finance may be requested to create a separate Budget Head with required fund allocation for funding of this Project and other similar type of projects in future.

4. The matter regarding 'Non Duplicacy Certificate' / Operationalization of the Project / Cost of Project' which has been restricted to Rs. 59.00 crore (approximately) for 'Construction Part' only after permissible limit of 20% of Rs. 48.00 crore (The amount of Rs. 48.00 crore was inadvertently taken into account instead of Rs. 52.00 crore) which was agreed to in a meeting dated 11.03.2011 under the Chairpersonship of the Secretary, DoNER, was also brought to the notice of the Committee.

With regard to 'NDC' / Operationalization / and 'Cost of the Project', the Committee decided that:

- (i) As the Ministry of HRD have issued 'NOTIFICATION' declaring that the TISS, Guwahati shall be a constituent teaching unit under the ambit of TISS, Institution Deemed – to-be – University, Mumbai and the Project is a Central Sector Project, therefore, the 'NDC' from the State Government may not be insisted upon.
- (ii) The TISS, Mumbai under the supervision of the UGC will be responsible for operationalization of the Institute.
- (iii) The estimated cost of the project during retention has been noted as Rs.52.00 crore.

5. After detailed deliberations, the Committee further decided to recommend the Project for sanction in view of the comments of the Ministry of UD, Ministry of HRD and Ministry of Finance at a cost of Rs. 59.00 crore, as detailed below:

Sl. No.	Item Description	Amount (Rs. in lacs)
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Sl. No.	Item Description	Amount (Rs. in lacs)
i.	Academic, Tutorial & Administrative Complex with Library, Computer & Media Centre	2754.80*
ii.	Girls' Hostel with Utility Block for UG students	1150.96
iii.	Part Boys' Hostel with Utility Block for UG & PG students	905.18
iv.	Residential Type IV (Part) – 20 Units – 1 Building	674.44
v.	Residential Type III (Part) – 8 Units – 1 Building	153.02
vi.	Residential Type II – 8 Units – 1 Building	127.74
vii.	Residential Type I – 10 Units – 1 Building	133.86
	Total	5900.00

***Remaining Rs. 37.65 lacs will be arranged by the TISS.**

6. The Project has been recommended for sanction with the following conditions:
- The Administrative & Financial Approval may be issued to the UGC after receipt of 'Agreement' between TISS & State Government and after creation of separate 'Budget Head'.
 - The admissible 90% grant under NLCPR shall be limited to Rs. 5310.00 lacs which is grant portion of Rs. 5900.00 lacs. The grant portion of Rs. 5310.00 lacs may be released as per NLCPR Guidelines in installments to the UGC and the UGC, duly countersigned by it, will send the Utilization Certificates (UCs), Quarterly Progress Reports (QPRs) etc. in the proper format under NLCPR.
 - As this Ministry will release only 90% grant i.e. Rs. 5310.00 lacs, the TISS shall arrange the following remaining cost of Rs. 1110.85 lacs for the project over and above 10% State Share of Rs. 590.00 lacs of the construction cost:

Sl. No.	Item Description	Amount (Rs. in lacs)
i.	Remaining Construction Cost	37.65
ii.	Contingency 3%	178.13
iii.	Work Contract Tax @ 4%	244.63
iv.	Workers' Welfare Cess @01%	61.16
v.	5.5% as Project Management Consultancy Charges including Site Supervision & Fees for Architectural, Structural, Electrical & Public Health Consultancy Work	336.37
vi.	Service Tax on PMC Charges @10.3%	34.64
vii.	Service Tax @ 10.3% of 33% on (B), if applicable	218.27
	Total	1110.85

- The Project will strictly be implemented in accordance with the Revised Guidelines for Administration of NLCPR issued on 06.08.2009.
- Transparency should be maintained in tendering process and all codal formalities shall strictly be adhered to in the project implementation schedule and physical targets.
- The TISS will follow the Seat Sharing Formula as conveyed vide this Ministry's letter No. 3/18/2009-DONER(NEC) Dated 19.05.2011.

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Item No.4: Reconsideration of Priority List of 2011-12 of Meghalaya for funding under NLCPR.

The Committee noted that the Priority List 2011-12 of Meghalaya containing only one project was considered in its 91st meeting and the project was retained at Rs.127.00 crore. The Priority Lists 2011-12 of NE States, excluding Meghalaya, were reconsidered in its 100th meeting held on 28.11.2011 and additional projects were retained. The Government of Meghalaya have not submitted any more projects in Priority List 2011-12 by that time, hence, Priority List 2011-12 of Meghalaya could not be considered leaving a balance of Rs.37.89 crore for retention. The Committee also noted that the Government of Meghalaya have now submitted the additional Priority List 2011-12 containing 4 projects at an estimated cost of Rs.64.00 crore.

The NLCPR Committee reconsidered the Priority List 2011-12 of Meghalaya and recommended retention of following two additional projects at an estimated cost of Rs. 32.00 crore.

S. No.	Name of the Project	Estimated Cost (Rs. in crore)
1	Bailey Bridge over River Simsang at Nokilawe, East Garo Hills	7.00
2	Dangar water Supply, East Garo Hills	25.00
	Total	32.00

There is also a retained project namely, "Construction of Suspension Foot Bridge over river Simsang near Samanda in East Garo Hills" at Rs.2.60 crore from Priority List 2010-11 of Meghalaya. The State Government may be asked to verify its requirement in view of retention of the project at Sl. No. 1 above.

The Committee noted that the State Government have proposed Rs. 17.00 crore under SPA in their Annual Plan 2012-13 for the project, "LILO of one circuit of Palatana-Bongaigaon 400 KV line at Killing with 400/220 KV, 2x315 MVA GIS Sub-station" already sanctioned under NLCPR Scheme at Rs.93.48 crore. The Committee recommended that since, the project was considered and sanctioned under NLCPR Scheme to ensure single source of funding, the State Government may be asked to clarify why they have proposed additional funding under SPA for the project.

Item No. 5: Construction of 132 kV line from PGCIL 132/33 kV, Power Sub-station Nirjuli to Naharlagun, 33/11 kV Power Sub-station including capacity addition of transformers, Papum Pare District of Arunachal Pradesh

The Committee noted that the project was retained in the 77th meeting held on 28.01.2010 at an estimated cost of Rs. 2.50 crore from the priority list submitted by the Government of Arunachal Pradesh for 2009-10. It was also observed that the State Government requested for dropping of the project from retained list as the project was already taken up under SPA during 2010-11.

After deliberation the Committee recommended the project for dropping from the list of retained projects for NLCPR funding.

Item No. 6: Construction of Jeepable suspension bridge over R.chhimtuipui at Darzokai on Hnahthial-Sangau Road, Mizoram.

The Committee noted that the above project was retained at an estimated cost of Rs. 2.25 crore from the priority list submitted by the State Government for 2008-09 on recommendation of the NLCPR Committee in its 65th meeting held on 16.2.2009. It was observed that Technical Wing, M/o DoNER had vetted the DPR and also found satisfactory, the clarification furnished by the State on the observations of MORTH.

After due deliberation the Committee recommended the project for sanction at an estimated cost of Rs. 216.21 Lakh, as under:

S. No.	Particulars	Amount (Rs. in Lakh)
1	Construction of Towers on Hnahthial and Darzo side.	34.78
2	Construction of Anchor Blocks on Hnahthial and Darzo side.	91.50
3	Providing 1 st Class local wood for cross beams, wheel track decking and wheel guard etc including hoisting and fixing in position, supplying necessary fittings such as spikes, bolt and nut, nails etc and applying wood preservative for unexposed surface etc. complete	8.28
4	Providing and fixing two suspenders, one cross girder four nos. stringer beams with necessary fittings such as U clamps, bolts etc including necessary holes on cross beams and stringers etc. complete	35.70
5	Providing and fixing main cable with necessary fitting for joints, anchorage etc using clamps, U bolts, anchor rods, saddle etc.	33.22
6	Construction of Approach Road to the bridge	4.50
7	Protection works of Tower sites	3.00
8	Painting with tar and paint on woodworks and steel works	1.00
	Sub Total	211.98
	Contingency @ 2%	4.23
	Total	216.21

The project has been recommended for sanction with the following conditions:

- The contingency charges may be reimbursed on submission of document on actual contingent expenditure excluding cost of establishment, audit and accounts, O&M, departmental charges, quality control, agency and purchase of vehicle.
- Transparency should be maintained in tendering process and the State Government should ensure that the tender has been called on competitive basis by giving wide publicity in print media and website etc. and the works have been awarded within 3 months of its sanction, even without waiting for the release of funds from state government to implementing agency.
- The state government should follow all codal formalities and strictly adhere to the project implementation schedule and physical targets given in the DPR.
- The project implementation by the state government will be governed by the rules/ conditions stipulated in the guidelines of NLCPR.

Item No. 7: Establishment of Veterinary Polyclinic at Aizawl, Mizoram

The Committee noted that the above project was retained at an estimated cost of Rs. 4.07 Crore from the priority list submitted by the State Government for 2006-07 on recommendation of the NLCPR Committee in its 42nd meeting held on 16.6.2006. The Committee also noted that MOUD (CPWD) and the Ministry of Agriculture, Department of Animal Husbandry, Dairying and Fisheries have appraised the DPR and vetted the cost estimate.

After due deliberation recommended the project for sanction at an estimated cost of Rs. 482.30 Lakh, as under:

S.No.	Item of Work	Amount (Rs. in Lakh)
A.	Civil Works	
1	Construction of Veterinary Polyclinic Building	203.30
2	Construction of Residential Quarters for Officers and supporting staff	60.83
	Sub-total	264.13
B.	Machinery and Equipment	218.17
	Total (A+B)	482.30

The project has been recommended for sanction with the following conditions:

- The contingency charges may be reimbursed on submission of document on actual contingent expenditure excluding cost of establishment, audit and accounts, O&M, departmental charges, quality control, agency and purchase of vehicle.
- Transparency should be maintained in tendering process and the State Government should ensure that the tender has been called on competitive basis by giving wide publicity in print media and website etc. and the works have been awarded within 3 months of its sanction, even without waiting for the release of funds from state government to implementing agency.
- The state government should follow all codal formalities and strictly adhere to the project implementation schedule and physical targets given in the DPR.
- The project implementation by the state government will be governed by the rules/ conditions stipulated in the guidelines of NLCPR.
- Implementing agency shall follow the proper and approved administrative, financial and technical procedures for execution of the work at competitive cost.
- Rates considered and checked in the DPR are only for estimate purpose and shall not be considered as justified rates by implementing agency while evaluating tenders for executions. The execution of the project shall be strictly on competitive rate basis.
- Implementing agency shall obtain all necessary permission/ Clearances from concerned authorities prior to commencement of works.
- The work shall be executed by the implementing agency as per relevant codes and specifications as applicable.
- The implementing agency is encouraged to use energy efficient devices and equipments as per guidelines of Bureau of Efficiency (BBE), Govt. of India who have developed "Manual for development of Municipal Energy Efficiency Projects" and may take their consultation in this regard.
- The implementing agency has to see that the project as a whole is disaster resilient and necessary measure will be taken to make it fully disaster resistant and DM audit shall be got conducted and report shall be submitted to the mission directorate on completion of the project.

- The implementing schedule should be strictly adhered to in order to avoid any time and cost overrun.
- Proper structural design for the related structural components shall be got done and proof checked by structural consultant of repute before actual execution of the work.
- Proper geotechnical investigation for all related geotechnical components shall be got done and proof checked by geotechnical expert of repute before actual execution of the work.
- The formalities relating land acquisition etc. if any may be completed before taking up the work.

Item No. 8: In Admissible Items proposed under DPRs

The Committee noted that in its 87th meeting held on 03.11.2010 constitution of a working group under Joint Secretary (PKP) having representation from State Governments was recommended for (a) Reviewing and standardizing the formats of Administrative and Financial Approval and Release Order, (b) to review the NLCPR Guidelines to stream line and make it more practicable and (c) To review the inadmissible items being proposed in the DPR which needs to be reflected in the NLCPR Scheme guidelines.

Accordingly, at the first instance the officers concerned of NLCPR Scheme under the guidance of Joint Secretary (PKP) assembled on 12.01.2012 and deliberated upon various components of inadmissible items being included in the estimate submitted by the State Governments and made the following recommendations.

Sl. No.	Item	Recommendations
1.	VAT, CST,ST Centre Excise etc.	All the rates taxes and duties should be embedded in the rates of item proposed in the DPR. No separate centages shall be allowed.
2.	Transportation charges	The Item to be purchased should be reflected in the DPR at landed cost. Hence, it should be embedded in the rate of items proposed in the DPR unless provisioned in the SOR separately.
3.	Insurance	The Item to be purchased should be reflected in the DPR at landed cost. Hence, unless provisioned. in the SOR separately. it should be embedded in the rate of items proposed in the DPR.
4.	Quality Control	It may not be admitted. The implementing Department should have in house capacity for quality control.
5.	Departmental Charges/Agency Charges	If the Implementing Agency happens to be Government Agency other than the State Government then It may be considered as per CPWD rates.
6.	Work Charge Establishment	Not admissible as per existing NLCPR guidelines.
7.	Maintenance during construction	Not admissible since in house capacity already available with the Implementing Departments.
8.	Audit & Accounting Charges	Not admissible since in house capacity already available with the Implementing Departments.

The Committee noted the above suggestions and after deliberations recommended for placing it before the working group having representation from the State Governments for their concurrence before their inclusion in the NLCPR Guidelines.

Item No. 9: Establishment of Sainik School in Mizoram

The Committee noted that the project was retained at an estimated cost of Rs. 82.89 crore from the priority list submitted by the Govt. of Mizoram for 2010-11 on the recommendation of NLCPR Committee in its 80th meeting held on April 8, 2010. It was also observed that the project was proposed to be funded partly under the NLCPR scheme and partly from the 13th Finance Commission grant. Accordingly, the State Government submitted the DPR in two parts; Part-I to be funded under NLCPR and Part-II to be funded from Finance Commission grant. The Committee noted that the DPR (Part-I) was appraised and cost estimate vetted by CPWD, Ministry of Urban Development. In the deliberation, representative of the Ministry of Finance pointed out that, as per guidelines of Thirteenth Finance Commission, while State PWD may be in overall charge of the project implementation, a Committee headed by the Chief Secretary may approve the work plan with phasing of expenditure of Rs.50 crore to be released through Finance Commission grant.

After deliberation the Committee recommended the project (NLCPR Part) for sanction at a cost of Rs. 50.64 Crore as under:

Sl. No.	Item of work	Amount (Rs. Lac)
A	Campus Building	
1	School Building	914.56
2	Hostel Building	1028.95
3	Substation Building	26.84
4	Market	47.16
5	Medical Inspection	80.89
6	Junior Staff Residence	108.69
B	External development	
7	External pumps and water supply	34.27
C	Development work	
8	General land development works	294.97
9	Retaining wall (6m)	41.11
10	Retaining wall (9m)	25.12
11	Culvert	82.03
12	Road	1426.28
13	Road edge barrier	108.67
14	Tennis Court	49.69
15	Track in field	124.22
16	Stands	36.03
17	Boundary wall	263.74
18	Electrical work	271.71
	Sub-total (1 to 18)	4964.93
19	Contingency charges @2%	99.30
	Total	5064.23

The project has been sanctioned with the following conditions:

- (i) The contingency charges may be reimbursed on submission of document on actual contingent expenditure excluding cost of establishment, audit and accounts, O&M, departmental charges, quality control, agency and purchase of vehicle.
- (ii) Transparency should be maintained in tendering process and the State Government should ensure that the tender has been called on competitive basis by giving wide publicity in print media and website etc. and the works have been awarded within 3 months of its sanction, even without waiting for the release of funds from state government to implementing agency.
- (iii) The state government should follow all codal formalities and strictly adhere to the project implementation schedule and physical targets given in the DPR.
- (iv) The project implementation by the state government will be governed by the rules/ conditions stipulated in the guidelines of NLCPR.
- (v) **The Administrative and Financial approval may be issued after receipt of a non-duplicacy certificate from the State Planning Department stating that there is no overlapping in items of works being funded under NLCPR and from 13th FC grant and also with any other scheme/s.**
- (vi) **The estimates of the part-II of the project should also be based on same standard, specifications, norms and costs as that of part-I approved under NLCPR Scheme.**
- (vii) Implementing Agency shall follow the proper and approved administrative, financial and technical procedures for execution of the work at competitive cost.
- (viii) The execution of the project shall be strictly on competitive rate basis.
- (ix) All works shall be executed by the implementing agency as per relevant codes and specifications as applicable.
- (x) Implementing agency shall obtain all necessary permission/clearances from concerned authorities prior to commencement of works.
- (xi) The implementing agency is encouraged to use energy efficient devices and equipments as per guidelines of Bureau of Energy Efficiency (BEE), Govt. of India who have developed "Manual for development of Municipal Energy Efficiency Projects" and may take their consultation in this regard.
- (xii) The implementing agency has to see that the project as a whole is disaster resilient and necessary measure will be taken to make it fully disaster resistant and DM audit shall be got conducted and report shall be submitted to the mission directorate on completion of the project.
- (xiii) The implementing schedule should be strictly adhered to in order to avoid any time and cost overrun.
- (xiv) Proper structural design for the related structural components shall be got done and proof checked by a structural consultant of repute before actual execution of the work.
- (xv) Proper geotechnical investigations for all related geotechnical components shall be got done and proof checked by geotechnical expert of repute before actual execution of the work.
- (xvi) The formalities relating land acquisition etc. if any may be completed before taking up the work.

Meeting ended with vote of thanks to the chair.
