Minutes of the 136th meeting of NLCPR Committee held on 16.09.2015 under the Chairmanship of Dr. R. Vijaykumar, Secretary, Ministry of Development of North Eastern Region in Committee Room No 243 A, Vigyan Bhawan Annex, New Delhi.

Present
1. Shri Jitendra Kumar Sinha, Joint Secretary, Ministry of DoNER
2. Ms. Jhanja Tripathy, Joint Secretary & FA, Ministry of DoNER
3. Dr. B.K. Pandey, Advisor (NE), NITI Aayog
4. Shri S.L. Meena, Joint Secretary, Ministry of DoNER

The following officers were also present in the meeting:
1. Shri Vineet Joshi, Resident Commissioner, Government of Manipur
2. Shri S.P. Singh, Director, Ministry of DoNER
3. Shri B.N. Prasad, Director, Ministry of DoNER
4. Shri Ravindra Choudhary, Director, Ministry of DoNER
5. Shri Santosh Kumar, Deputy Director, CEA, Ministry of Power

The representative of Ministry of Home Affairs was absent without information.

After detailed deliberations, the Committee recommended as under:-

Item No.1: Confirmation of the minutes of 135th Meeting of the NLCPR Committee held on 26.08.2015.

The Committee confirmed the minutes of 135th Meeting held on 26.08.2015. However, with regard to Item No. 2 of the Agenda i.e. ‘Simplified procedure for expeditious processing/ execution of projects under the NLCPR scheme, after due consultations by videoconferencing with NE State Governments, in pursuance of directions given by Department-related Parliamentary Standing Committee on Home Affairs in its meeting held on 27/07/2015’, the Committee advised that this Ministry should, in the first instance, solicit comments, of the eight North Eastern State Governments, within a period of 14 days or next NLCPR Committee meeting, whichever is later, on the proposed simplified procedure. Based on the inputs received from the State Governments, the procedure may be concretised and operationalised by incorporating the same in the guidelines governing the administration of NLCPR scheme after getting concurrence of IFD on file and final approval of the Hon’ble Minister, DoNER.
Item No. 2: Construction of RCC Bridge over river Dirang to connect Dirang Head Quarter to Dirang Township i/c Approach Road (2 kms.) in West Kameng District in Arunachal Pradesh.

The NLCPR Committee deliberated upon the proposal for a bridge and found that the detailed soil survey & investigation report is not attached with the DPR. The Committee was of the opinion that soil investigation should be conducted to determine the soil & rock classification. It was also noted that an existing suspension bridge provided access for short term needs. The Committee agreed that the RCC bridge was required, however.

As such, the Committee recommended to place the proposal in the next NLCPR Committee Meeting after obtaining detailed Soil Survey & Investigation Report from the State Government.

Item No. 3: Construction of road from PMGSY Bongleng road to Khet Village in Tawang District in Arunachal Pradesh.

The project mentioned above was cleared at an estimated cost of Rs.1500.00 lakh by NLCPR Committee in 129th Meeting held on 23.12.2014 which continued on 09.01.2015 from the Priority List 2014-15 submitted by the Government of Arunachal Pradesh. The Committee noted that DPR of the Project has been vetted by Ministry of Road Transport & Highways at an estimated cost of Rs.1500.00 lakh. The report mentions the need for expanding the existing Porter track for strategic and livelihood needs.

2. After detailed deliberations, Committee recommended sanction of this project for an amount of Rs.1420.78 lakh as under:

<table>
<thead>
<tr>
<th>Sl. No.</th>
<th>Components of work</th>
<th>Amount (Rs. in Lakh)</th>
</tr>
</thead>
<tbody>
<tr>
<td>1.</td>
<td>Site Clearance</td>
<td>5.05</td>
</tr>
<tr>
<td>2.</td>
<td>Earth Work</td>
<td></td>
</tr>
<tr>
<td>2.1</td>
<td>Formation Cutting (Widening)</td>
<td>503.51</td>
</tr>
<tr>
<td>2.2</td>
<td>Earthen Shoulder</td>
<td>3.64</td>
</tr>
<tr>
<td>3.</td>
<td>Base Courses (250 mm)</td>
<td>270.44</td>
</tr>
<tr>
<td>4.</td>
<td>Bituminous Courses (20 mm)</td>
<td>94.22</td>
</tr>
<tr>
<td>5.</td>
<td>Cross Drainage Works</td>
<td></td>
</tr>
<tr>
<td>5.1</td>
<td>RCC Slab Culverts (1.50 m span) (18 nos.)</td>
<td>196.83</td>
</tr>
<tr>
<td>5.2</td>
<td>RCC Slab Culverts (2.0 m span) (6 nos.)</td>
<td></td>
</tr>
<tr>
<td>5.3</td>
<td>RCC Slab Culverts (3.0 m span) (3 nos.)</td>
<td></td>
</tr>
<tr>
<td>6.</td>
<td>Drainage and Protective Works</td>
<td></td>
</tr>
<tr>
<td>6.1</td>
<td>Longitudinal Drains (6382 m)</td>
<td>175.59</td>
</tr>
<tr>
<td>6.2</td>
<td>RR Masonary Breast Wall (210 m)</td>
<td>33.96</td>
</tr>
<tr>
<td>6.3</td>
<td>RR Masonary Retaining Wall (511 m)</td>
<td>135.13</td>
</tr>
<tr>
<td>6.4</td>
<td>Katcha Drain (360 m)</td>
<td>0.18</td>
</tr>
<tr>
<td>7.</td>
<td>Traffic Signs, Markings and Other Road Appurtenances</td>
<td>2.23</td>
</tr>
<tr>
<td></td>
<td>Total</td>
<td>1420.78</td>
</tr>
</tbody>
</table>
3. Project has been recommended for sanction with following conditions:

i) Transparency should be maintained in tendering process and the State Government should ensure that the tender has been called on competitive basis by giving wide publicity in print media and website etc. and the works have been awarded within 3 months of its sanction, even without waiting for the release of funds from the State Government to implementing agency.

(ii) The State Government should follow all codal formalities and strictly adhere to the project implementation schedule and physical targets given in the DPR.

(iii) The project implementation by the state government will be governed by the rules/conditions stipulated in the guidelines of NLCPR.

(iv) The executive agency will abide by the technical observations of the Ministry of Road Transport & Highways (MoRTH) while implementing the project.

(v) The detailed design & working drawings of the structures shall be approved by Chief Engineer, PWD, Arunachal Pradesh before execution of work. The Chief Engineer, PWD Arunachal Pradesh should also satisfy himself with the provision made during execution of the work and the provisions shall be utilized judicially.

(vi) The State Government should provide baseline photographs of the project before administrative and financial approval orders are issued by the NLCPR Division.

Item No. 4 (a) : Power projects of Manipur State.

After detailed deliberations, the NLCPR Committee noted that the representative of CEA, Ministry of Power confirmed that the following five power projects in Manipur were not part of World Bank funded power projects. Since these projects are required to improve the power supply in Manipur, the NLCPR Committee agreed to release second instalment of funds in respect of the following five projects:

<table>
<thead>
<tr>
<th>Sl No.</th>
<th>Name of the project</th>
<th>Amount (Rs. in lakh)</th>
</tr>
</thead>
<tbody>
<tr>
<td>i)</td>
<td>Installation of 2x5 MVA, 33/11 KV sub-station alongwith associate 33 KV line and related works at Gelnel</td>
<td>136.85</td>
</tr>
<tr>
<td>ii)</td>
<td>Installation of 2x5 MVA, 33/11 KV sub-station alongwith associate 33 KV line and related works at Nungbi Khullen in Ukhurl District</td>
<td>193.99</td>
</tr>
<tr>
<td>iii)</td>
<td>Installation of 2x5 MVA, 33/11 KV sub-station alongwith associate 33 KV line and related works at Sekmai in Imphal West</td>
<td>167.27</td>
</tr>
<tr>
<td>iv)</td>
<td>Installation of 2x5 MVA, 33/11 KV sub-station alongwith associate 33 KV line and related works at Khongjom in Thoubal</td>
<td>172.61</td>
</tr>
<tr>
<td>v)</td>
<td>Installation of 2x5 MVA, 33/11 KV sub-station alongwith associate 33 KV line and related works at Sangu in Manipur</td>
<td>193.99</td>
</tr>
<tr>
<td></td>
<td>Total</td>
<td>864.71</td>
</tr>
</tbody>
</table>
Item No.4 (b):  Project, “Installation of 2x12.5 MVA, 132/33 KV sub-station alongwith associate 132 KV line at Thanelon in Manipur.

The representative of CEA, Ministry of Power confirmed that the project, “Installation of 2x12.5 MVA, 132/33 KV sub-station alongwith associate 132 KV line at Thanelon” in Manipur was not a part of the World Bank funded project. The Committee further noted that Power Grid Corporation of India Ltd. (PGCIL), being a professional agency, should have visualised the inclusion of this project under the World Bank funded power projects. However, they failed to do so. This reflects their lack of foresight and professional competence. Therefore, the Committee was of the view that the matter be brought to the notice of CMD, PGCIL and Chairman, Central Electricity Authority apart from Secretary, Ministry of Power. But keeping in view the present circumstances of need to supply reliable power to this rural areas as explained by the representative of the CEA and Secretary, Power-cum-Resident Commissioner, Government of Manipur, the Committee recommended release of Rs.2159.23 lakh as the second instalment of funds for the project.

Item No. 5:  Construction of 400 KV line on D/C (double circuit) towers initially charged at 132 Kv from Yurembam to Thoubal via Nambol in Manipur.

The Government of Manipur submitted the DPR of the above mentioned project for an amount of Rs. 136.76 crore seeking financial support from the Ministry of DoNER. The NLCPR Committee in its 129th meeting held on 23.12.2014 and 09.01.2015 cleared the above mentioned project at an estimated cost of Rs.123.15 crore from the Priority List 2014-15. However, the Government of Manipur furnished modified DPR of the project for Rs. 180.98 crore. After preliminary examination by the Technical Wing, the DPR was vetted with an amount of Rs.150.48 crore. Thereafter, the DPR of the project was forwarded to CEA, Ministry of Power for obtaining techno - economic comments on 24.02.2015, which vide letter dated 2.03.2015 vetted the DPR of the project at an estimated cost of Rs. 180.98 crore.

The draft agenda was placed before the NLCPR Committee in its 131st Meeting held on 23.03.2015. The Committee recommended the project for sanction at a cost of Rs.150.48 lakh, subject to availability of funds during the FY 2014-15, and the release of first instalment of funds were to be made to the tune of 30% of mobilization advance along with admissible 5.6% VAT.

2. Thereafter, file was sent to IFD, DoNER for vetting of draft administrative and financial sanction of the project and release the first instalment of Rs.1973.44 lakh as a part of 1st instalment of admissible grant i.e. Rs.5417.28 lakh. However, IFD observed that the sanctioned cost of Rs.150.48 crore exceeded the retained cost i.e. Rs. 123.15 crore by 22.19% and was above the permissible limit of 10-15% as per NLCPR Guidelines. The limit could be extended upto 20% beyond which the project stood chance of being dropped or the State Government would be required to commit and fund the enhanced cost. In addition, they also made the following observations:
(i) Are there any exceptional circumstances under the instant case which would justify sanction of enhanced cost upto 20% of the retained cost? If so, these need to be placed on record.

(ii) How the increase in cost beyond 20% is proposed to be justified?

(iii) Whether or not the above stipulation of NLCPR Guidelines was specifically brought to the notice of NLCPR Committee?

(iv) The is an error in the minutes regarding the cost vetted by CEA, Ministry of Power.

3. The Managing Director, Manipur State Power Company Ltd. has clarified that the Concept Paper for the project was tentatively prepared at the cost of Rs.123.15 crores. However, at the time of preparation of actual DPR with proper check survey, lots of tension towers had to be adopted to mitigate the likely RoW issue during the execution of the work in the thickly populated areas of the proposed route and there is also change of scope. Accordingly, the DPR is framed at an estimated cost of Rs. 180.98 crore (inclusive of other charges like Manipur Tax @ 6.8%, Contingencies @3%, Labour cess @1% and Departmental charges @ 11.75% etc.). Further, they have also informed that the excess above permissible maximum deviation of 20% as will be borne by the Government of Manipur.

4. However, the Committee noted that the State Government has been resorting to cost variation from time to time without any cogent reason and justification. The Committee would only consider the cost of the project at the time of retention. In any case, the tender of this project was floated by the Government of Manipur even before approval of this project by the Ministry of DoNER which implies that the Government of Manipur had already finalised a DPR at the time of floating tenders and also had adequate resources at their disposal to fund the project.

Therefore, the Committee decided that the project be sanctioned for not more than Rs. 136.76 core which was the DPR value immediately following floating of tender. Further, whether the extent of funding by the Ministry of DoNER would remain at as usual 90% under NLCPR – State projects or less may be decided on file separately given the fact of vague figures, floating of tender even before project approved, and no-adherence to conditions of approval.

Item No. 6: Project for consideration under the Non-Lapsable Central Pool of Resources, “Construction of Multi shopping Complex at Saitual” in Mizoram.

The NLCPR Committee noted that DPR of the Project has been vetted by the Technical Wing of this Ministry for an amount of Rs. 310.33 lakh.

2. After detailed deliberations, Committee recommended sanction of this project for an amount of Rs. 310.33 lakh as under subject to the condition that the State Government should clearly certify that the land for the project is Government land and that no part of the building was intended for private or NGO purposes:-
## Item of work | Amount (Rs. in lakh)
--- | ---
1. Ground Floor | 46.85
2. First Floor | 119.65
3. Second Floor | 52.80
4. Add 4% for Internal Water Supply & Sanitary installation | 8.77
5. Add 12.5% for Internal Electrification | 27.41
6. Add 5% of (3.1 & 3.3) for External Service Connection | 1.81
7. Automatic Fire Alarm System (Fire fighting) | 4.90
8. Fire fighting (Wet Riser System) | 4.90
9. Every 0.3 in Additional Height Above 3.30 (Fire fighting) | 4.25
10. RCC Underground Sump | 20.00
11. Resisting Earthquake Force | 10.32
12. Ever 0.3 Deeper Foundation Over Normal Depth of 1.2 m | 0.52
13. Development of Site | 8.15

**Total** | **310.33**

3. The Project has been recommended for sanction with the following conditions:

(i) Transparency should be maintained in tendering process and the State Government should ensure that the tender has been called on competitive basis by giving wide publicity in print media and website etc. and the works have been awarded within 3 months of its sanction, even without waiting for the release of funds from state government to implementing agency.

(ii) Award of contract will be on turnkey basis.

(iii) The state government should follow all codal formalities and strictly adhere to the project implementation schedule and physical targets given in the DPR.

(iv) The project implementation by the state government will be governed by the rules/conditions stipulated in the guidelines of NLCPR.

**Item No.7:** Request for funding the project, “Construction of Skill Development Building, Shillong” under NLCPR Scheme at an estimated cost of Rs.10.38 crore submitted by Secretary, R. K. Mission, Shillong in Meghalaya.

The Committee deliberated upon the proposal submitted directly by Secretary, R. K. Mission, Shillong to Ministry of DoNER for funding under NLCPR. The Committee noted that the Mission submitted the instant proposal to the Ministry last year as well against a surrender by the Mission for a hospital project in Itanagar. At that point of time, the Mission was advised to approach the Government of Meghalaya and a copy of the same was also forwarded to the Planning Department of the State Government. However, no response was received from the State Government. The Committee felt that the project being useful to the NER community should be forwarded to the Ministry of Skill Development & Entrepreneurship for possible funding under their extant schemes which may be
Item No. 8: Construction of Roads and Bridges in NER Region.

It was noted that since intimation was given on 31.08.2015 and allowing for postal delay, the NLCPR Committee advised that the subject may be brought to the next NLCPR Committee meeting when all Resident Commissioners will be able to furnish their comments and a view could be taken.

Additional Agenda

Upgradation of road from Aizuto Mission Centre to Shena old Saptiqa EAC HQ via Atoizu and Tulo river (retained for 23 kms.)

The reply of the Government of Nagaland was perused but needs careful scrutiny with papers. Therefore, a decision was deferred for thorough study and decision in the next meeting of the NLCPR Committee.

The meeting ended with vote of thanks to the Chair.

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