

Ministry of Development of North Eastern Region

Minutes of the 34th Meeting of the NLCPR Committee held at 3:00 PM on 18th July 2005 under the Chairmanship of Secretary, M/DoNER in Committee Room, Vigyan Bhavan Annexe.

Present

1. Shri Lakshmi Chand, Secretary, Ministry of Development of North Eastern Region.....In Chair.
2. Dr. Hari Krishna, Joint Secretary, Ministry of Development of North Eastern Region.
3. Shri B.C. Mandal, Director (MT), Ministry of Home Affairs
4. Shri S.N. Brohmo Choudhury, Director (SP-NE), Planning Commission.
5. Shri D.N. Kataria, AFA (Home), Ministry of Home Affairs.
6. Shri S.R. Dongre, Joint Director (PF-I), Ministry of Finance.

Shri N.A. Vishwanathan, AS & FA, M/o DoNER, Shri V. S. Senthil, JS (PF-I), S.C. Garg, JS, PF(I), Department of Expenditure, Ministry of Finance and Shri Rajiv Agarwal, Joint Secretary (NE), Ministry of Home Affairs were granted leave of absence.

Item No.1: Confirmation of Minutes of the 33rd Meeting of the NLCPR Committee held on 10.05.2005

Minutes of the 33rd Meeting were confirmed.

Item No.2: Action taken report of decisions/ recommendations made by NLCPR Committee in the 33rd Meeting held on 10.05.2005

The Committee noted the progress of action taken by the Ministry of DoNER on the decisions/ recommendations made by the NLCPR Committee in the 33rd meeting held on 10.05.2005. It was decided that the remaining action be completed urgently and progress reported in the next meeting.

Item No.3: Proposal for sanction of 132 KV S/C Transmission line from Along to Passighat in Arunachal Pradesh

The Committee noted that the Ministry of Power (CEA) had examined and recommended the project at a cost of Rs.3204.83 lac. The Committee also noted that the project cost had included the following items which are not funded under NLCPR:

S. No.	Head of works	Amount (in rupees)
F	Misc Tools & Plants @ 1% on Sub – Total ‘E’	28,17,437.25
G	Maintenance during construction @ 1% on Sub – Total ‘E’	28,17,437.25
H	Engg & Administration:	
a)	Establishment including Audit & Accounts @ 8.5% on Sub – Total ‘E’	2,39,48,216.58
b)	Losses on stock @ 0.25% on ‘E’	7,04,359.31
	Total	3,02,87,450.39

Excluding Rs.302.87 lac for these inadmissible items the Committee recommended sanction of the project at a cost of Rs.2901.96 lac detailed as under:-

S. No.	Head of works	Amount (Rs)
A	Erection of 132 KV line	18,67,87,668.14
B	Sub-Station:132/33 KV Along Extn.	1,04,18,143.60
C	Sub-Station:132/33 KV Passighat (New)	7,43,17,912.78
D	Essential and General civil works	1,02,20,000.00
E	Sub-Total	28,17,43,724.52
I	Contingencies @ 3% on ‘E’	84,52,311.74
	TOTAL	29,01,96,036.26

Item No.4: Project proposal for “Construction of New OPD Block of Ramakrishna Mission Hospital, Itanagar in Arunachal Pradesh”, under NLCPR

The Committee noted that the Ministry of Urban Development (MoUD) had examined and recommended the project at a cost of Rs.387.69 lac including 3% contingency charges. The IFD concurred the proposal. After deliberations, the Committee recommended the project for sanction at a cost of Rs.387.69 lac including 3% contingency charges that may be reimbursed against the actual contingent expenditure on production of documentary evidence.

Item No. 5: Consideration of Additional Project in the Priority List of 2005-06 of Manipur.

The Committee noted that from the Prioritized Shelf of Projects for 2005-06 of Manipur 21 Projects with estimated cost of Rs. 127.98 crore were retained for further examination after the recommendations of the Committee made in its 32nd Meeting held on 28.02.2005. The Government of Manipur has forwarded an additional project "**Improvement of Tamenglong - Khongsang Road (0 km to 39.50 km)** with estimated cost of Rs. 12.14 crore stating that it is an essential project to maintain the road connectivity of Tamenglong District Headquarters with Imphal. The Committee recommended to retain the project for further examination under NLCPR and should be dropped from the list of NEC projects.

Item No. 6: Proposal for sanction of “Construction of 2 Storeyed Building of Rengkai Government High School”

The Committee noted that a project proposal 'Construction of 2 Storeyed Building of Rengkai Government High School' received from the Government of Manipur with estimated cost of Rs. 87.44 lac was recommended for retention for techno - economic examination in its 29th meeting held on 02.06.2004. The Project has been examined and vetted by the M/o HRD and M/o UD at total cost of Rs. 70.80 lac.

The Committee recommended to exclude the following items and recommended the Project for sanction at a total cost of Rs. 59.99 lac including contingency expenditure at actuals against documentary evidence, subject to a maximum of 3% i.e. Rs. 1,74,732/-:

Sl. No.	Item	Amount (in Rs.)
14	Sales Tax (5.6%)	3,23,167
18	Agency Charges (11.75%)	7,44,373
	Total	10,67,500

Item No. 7 : Consideration of Additional Priority List of 2005-06 of Meghalaya

The NLCPR Committee noted that the original Priority List 2005-06 received from the Government of Meghalaya had 58 Projects at a total cost of Rs. 1377.91 crore and the Committee during its 33rd Meeting held on 10.05.2005 recommended to retain 24 projects with estimated cost of Rs. 111.46 crore for further examination. The Committee further noted that an additional Priority List having 62 projects at an estimated cost of Rs. 622.21 crore including 4 projects that could not be considered by the NLCPR Committee during its 33rd meeting due to late receipt of the Concept Papers has been received subsequently from the State Government.

It also considered the para 4.1 (i) of Guidelines to administer the NLCPR, i.e. "additional projects can be considered in exceptional circumstances upto 20% of the total outlay of retained projects". It was decided that in view of the current poor position of retention and sanction of projects as well as the amount released, more projects may be recommended for retention as a special case. Accordingly, the Committee discussed the Priority List and the Concept Papers submitted by the State Government for 62 projects in detail.

Project mentioned at Sl.No.1 - 'Redevelopment Plan of Iewduh Market at Shillong' is re-construction of an existing commercial market complex at an estimated cost of Rs. 23.32 crore, which belongs to Durbar of Syiem Hima Myllieum. From the concept paper it appears that the site of proposed market redevelopment doesn't not belong to Government rather it belongs to Syiem. The Committee felt that market development is a commercial activity and would generate profit. The issue of ownership as well as the income from the market was not clear. It was also observed that the State Government may be requested to furnish the details as to what were the existing structures and how they would be utilized, who will be the owner of the market and what would happen to the amount received on account of rent etc. It was decided that site might be inspected by an officer for detailed information and to clarify the questions as raised.

Project at Sl. No. 2 - 'Construction of Supporting Wall from Jaiaw to Wahingdoh along the Wahumkhrah River (Length -1000 m)' at an estimated cost of Rs.50.00 crore, was also discussed. The Committee felt that the Concept paper does not provide the technical details as well as the cost benefit ratio of the proposed investment. Moreover, it was also not clear whether the Ministry of Water Resources had looked into this project and what were their views and whether they were doing something about it. It was also observed that the cost of the project looked to be on the higher side. It was decided that these aspects must be looked into along with the site visit by a team of officers including those from the Ministry of DONER, Ministry of Water Resources and the State Government. After detailed deliberation, the Committee recommended retention of the following projects for further examination:

1. Construction of New Nongstoin Market Complex at Nongstoin
2. Improvement including metalling, blacktopping of Mukraialong Lumshyrmi road (19 Km)
3. Construction including metalling and blacktopping of a Road from Mooshut to Lumpulloi via Rngad (12 Km)
4. Improvement, widening including metalling and blacktopping of Dkhiah-Sutnga-Saipung-Mouslei-Halflong Road (16 Km)
5. Reconstruction of bridge over river Letein (Bridge No-31/1) on Dkhiah-Sutnga-Saipung-Mawblei-Halflong Road
6. Construction including metalling and blacktopping of a Road from Sohbar to Tharia (13 Km)
7. Construction including metalling and blacktopping of Mawkyrwat Rangblang Road (8 Km)
8. Widening of formation and pavement into double lane of Garobadha-Ampati Road (11 Km)
9. Construction of embankment cum road from Mandagre to Debela Balachnda road at Haldibari (4 Km)
10. Widening of road to double lane from Arminile to Dakopgre of Tura town (4 Km)
11. Reconstruction of bridges on Kherapara to Dekubayar (Br.No.2/5, 5/5 & 10/2)

12. Construction of road from Rongjeng-Mangsang-Adorgre road including metalling and blacktopping (33rd to 38th Km) with bridges (5 Km)
13. Widening of roads into double lane in Williamnagar town (8 Km)

Item No. 8: Consideration of Additional Priority List of 2005-06 of Mizoram

The Committee noted that from the Prioritized Shelf of Projects for 2005-06 of Mizoram, 6 projects at total estimated cost of Rs.58.39 crore were retained for further examination as per the recommendations of the Committee in its 32nd Meeting held on 28.02.2005. The Government of Mizoram has sent an additional list of 13 projects with estimated cost of 146.25 crore. After discussing the Concept Papers of these projects, and also considering the para 4.1 (i) of Guidelines to administer the NLCPR, i.e. "additional projects can be considered in exceptional circumstances upto 20% of the total outlay of retained projects", decided to retain the 'Bamboo Road Projects'. The Committee opined that these projects were essential to combat the bamboo flowering likely to occur during 2006-07 in the State but with certain conditions:

- i. The Planning Commission has approved and released funds for an Integrated Project to combat the gregarious bamboo flowering in the State. The Planning Commission to be asked regarding the funding of each of its components to avoid duplicity.
- ii. The cost of these Bamboo Road projects appear to be on the higher side, the State Government should be asked to re-examine the estimates with full justification at the time of submission of DPR

The projects retained by the Committee are as below:

Sl. No.	Name of the project
1	Construction of Line Road to Bamboo Plantation Areas from Saiphal to Hortoki (0 km to 27.50 km)
2	Construction of Link Road to proposed Bamboo Plantation Areas from Tuirial Airfield to Bukpui (0 km - 40 km), Phase –I
3	Construction of Link Road to proposed Bamboo Plantation Areas from Tuirial Airfield to Bukpui (40 km - 79 km), Phase -II
4	Construction of Bailey Bridges (4 Schemes)
	Total

Item No. 9 : Approval of the Revised Estimate for Completion of “Greater Aizawl Water Supply Scheme, Phase – II” in Mizoram

The Committee noted that the Project was suffering due to improper planning, tardy execution and inadequate monitoring on the part of the State Government. It was also informed about the recommendation of the Inter Ministerial Committee constituted to conduct enquiry of the project and about the subsequent visit of the Joint Secretary (Infra), M/o DoNER to the project site, when the progress of the project and the future plan were discussed with the Officials of the PHE Department, Government of Mizoram. From the review, it was borne out that within the amount recommended by the Committee, the State Government would only implement Intake Works, Water Treatment Plant & related works and Distribution Mains and some parts of the distribution system and some of the areas envisaged in the original DPR such as Durtlang and Sihphir etc. would be left out. It was conveyed to the State Government that leaving any areas as envisaged in the DPR, would not be acceptable to M/o DoNER. So the State PHE Department was asked to work out the proposal to operationalise the project as per the original DPR with output of water to be 24.10 MLD for design capacity for 3.10 lakh (year 2026 AD) and leaving no areas unserved as was envisaged earlier. Even though the CPHEEO Ministry of Urban Development had technically cleared the project at a revised cost of Rs. 113.47 crore the State Government was advised that they must scale down the cost where it is extremely high and exclude the avoidable components.

Accordingly the PHE Department, Government of Mizoram worked out a proposal the details of which are as below:

Sl. No.	Items	Original Approved Cost (Rs. in lakh)	Amount required for making the project fully operational (Rs. in lakh)	Cost sharing of proposed funding (Rs. in lakh)	
				State Share	Central Share
1.	Land	25.45	201.25	201.25	0.00
2.	Road	68.40	55.81	55.81	0.00
3.	Intake works, Pump house and Sump	1327.90	274.41	54.41	220.00

4.	Rising Main		1676.00	226.00	1450.0
5.	Mechanical works such as Pumps, Machineries and all associated electrical equipment	1611.50	1856.37	356.37	1500.00
6.	Power main	45.20	63.00	13.00	50.00
7.	Treatment Plant	215.00	440.00	100.00	340.00
8.	Feeding Main	1546.90	1960.00	260.00	1700.00
9.	Zonal Tanks	612.32	353.64	73.64	280.00
10.	Distribution system	1159.56	1546.30	140.30	1406.00
11.	Booster Pump at Durtlang and Sihphir	53.00	322.73	152.73	170.00
12.	Construction of Main Reservoir at Laipuitlang	50.00	82.79	18.79	64.00
13.	Security fencing	10.00	17.14	17.14	0.00
14.	Buildings	48.00	38.00	38.00	0.00
15.	T & P Vehicles and other equipments	45.60	49.24	49.24	0.00
16.	Miscellaneous	18.00	58.77	58.77	0.00
17.	W/C Establishment and contingencies	341.89	82.55	82.55	0.00
	Total	7178.72	9078.00	1898.00	7180.00

Accordingly the Committee considered the funding of this project also at par with other NLCPR projects with already approved cost of Rs. 71.80 crore. The State Government has already promised to bring in Rs. 18.98 crore as the escalated amount as an addition to Rs. 71.80 crore. The State Government has already contributed Rs. 17.95 crore against Rs. 18.98 crore. Thus the NLCPR Committee recommended the release of balance amount as per standard norms for the Project sanctioned earlier at a total cost of Rs. 71.80 crore, only after the utilised of Rs. 18.98 crore contributed by the State Government.

Item No.10: Status of College Buildings in Mizoram, regarding Project 'Improvement of physical condition of colleges & Post Matric Government Institutions under Higher Education'

The NLCPR Committee noted the total revised estimated cost of the proposal entitled - 'Improvement of physical condition of colleges & Post Matric Govt. institutions under Higher Education', submitted by the Government of Mizoram in its Priority List 2004 - 05, at Sl. No. 8, and again at Sl. No. 6, in its Priority List 2005-06, has been increased as under:

Sl. No.	Item of Work	Estimated Cost (Rs. in lakh)	
		Original Proposal	Revised Proposal
1	Construction of 7 Government College buildings (Revised to 8 Colleges)	827	940
2	Construction of 9 Deficit Private College buildings (Revised to 12 Colleges)	140	1260
3	Construction of Boys' and Girls' Hostel at Aizawl	110	200
4	Construction of Boys' and Girls' Hostel at Shillong	70	200
5	Teaching and Learning Equipments	353	400
	Total	1500	3000

The Committee recommended to retain the project for further detailed examination with a condition that only 4 colleges requiring new College Building with Classrooms, Hostels and Library, 2 colleges requiring construction of only Classrooms and Library, and 2 colleges requiring only Hostels, may be considered for construction works.

Item No.11: Consideration of Government Medical College and Hospital Project at Agartala for funding under NLCPR

The Committee noted that the project proposal was examined by the Ministry of Health and Family Welfare (MHFW) and Ministry of Urban Development (MoUD). While MHFW has accepted the project, the MoUD has vetted the cost estimates for an amount of Rs.77.03 crore including 3% contingencies amounting to Rs.1.93 crore. The Committee further noted that as stated by MoUD the modification of superspecialty block (already being funded under NLCPR) to 1st year medical college amounting to Rs.5.14 crore and its remodification to teaching hospital amounting to Rs.4.42 crore in a short

span of time is in-fructuous. The Committee also noted that as commented by MoUD the provision made for furniture and interiors where on higher side and also noted that the provision made for medical equipment roughly amounting to Rs.3.43 crore where also in lump sum. After deliberations the Committee recommended as follows:

- i) The project may be sanctioned at a cost of Rs.77.03 crore for civil, electrical and associated part of construction as detailed below, including contingency charges amounting to Rs.1.93 crore:-

S. No.	Item	Cost Estimates (Rs. in Lakh)
1.	Building cost as per DAPR – 92 (updated with current Cost Index of Agartala)	6194.00
2.	Extra for Aluminium work (on 1)	64.95
3.	Extra for partition work (on 1)	37.80
4.	Boundary wall	68.25
5.	False ceiling for item at 1	71.06
6.	Sewage treatment plant	125.00
7.	Land scaping	442.00
Electricals		
8.	Sub-station, including DG set	300.00
9.	Air conditioning	150.00
10.	Lift	150.00
11.	Underground cables	100.00
	Total	7703.06

- ii) As per comments of MoUD the modification of superspecialty block of G.B. Pant Hospital to 1st year medical college amounting to Rs.5.14 crore and its remodification to teaching hospital amounting to Rs.4.42 crore in a short span of time which was in-fructuous. Accordingly, it should not be sanctioned.
- iii) The State Government may be asked to look for alternative furniture and interiors as the cost of these articles provided in DPR is high. Also before purchasing these items the prior approval of Ministry of DoNER on cost etc. should be obtained.

- iv) The State Government may be asked to provide the details of medical equipments along with their cost so that the same can be forwarded to MHFW for obtaining their comments on techno-economic aspects.

Item No.12: Proposal for Sanction of Project "Infrastructural Requirements of Mawsynram Border Area College in Meghalaya"

The NLCPR Committee noted that the project entitled "Infrastructural Requirements of Mawsynram Border Area College" was mentioned at Sl. No-22 in the Prioritized Shelf of projects for the year 2003-04 by the Govt. of Meghalaya. The Committee during its 27th Meeting held on 27.02.2004 retained the project for further techno - economic examination.

The original DPR of the project envisages extension and reconstruction of buildings at an estimated cost of Rs. 2.88 crore which was subsequently revised as per the observations of the M/o UD and finally it was vetted by them at total cost of Rs. 4.44 crore with the condition that the Executing Agency may be asked to ensure the stability of Compound Wall after proper designing before execution.

The Committee also noted that the Department of Secondary & Higher Education, M/o HRD had informed that the college referred in the proposal is not recognized under Section 2(f) and 12(B) of UGC Act, 1956 and as such no grant, from central resources can be given to such colleges under the provision of Sections of UGC Act. However, the M/o HRD has been requested again to give their views since the assistance under NLCPR has been classified as State Plan funds. Moreover, the Maywsynram Border Area College is affiliated to NEHU, Shillong since 1998 which is a Central University eligible for all Central Assistance.

Keeping in view that Mawsynram Border Area College is located in remote corner of the country and is near International Border the Committee decided to recommend the proposal for sanction at a total cost of Rs. 2.95 crore, provided the Department of Secondary & Higher Education, M/o HRD has no objection to its funding under NLCPR. The cost of major components of the project approved by the Committee is as below:

Sl. No.	Item of work	Estimated cost (in Rs.)
1.	Construction of College Building (545 sq.m) 6 classrooms, 1 computer room, 1 common room & 1 Labratory	50,91,000
2.	Construction of College Office Building (337 sq.m)	31,48,000
3.	Construction of College Library Building (120.75 sq.m)	11,28,000
4.	Construction of Girls' Hostel (475.80 sq.m x 2 storey = 951.6 sq.m) for 60 students	81,34,400
5.	Construction of Boys' Hostel (475.80 sq.m x 2 storey = 951.6 sq.m) for 60 students	81,34,400
6.	Construction of Fencing Compound	17,05,500
7.	Construction of Wardens Quarter	12,89,100
8.	3% Contingencies	8,58,912
	Total	2,94,89,312

Item No. 13: Proposal for sanction of project, "Building Infrastructure of Thomas Jones Synod College, Jowai" in Meghalaya.

The Committee noted that the project entitled "Thomas Jones Synod College, Jowai" was mentioned at Sl. No- 4 in the Prioritized Shelf of Projects for the year 2004-05 by the Government of Meghalaya at an estimated cost of Rs. 6.48 crore. Project was retained after recommendations made by the Committee in 29th meeting held on 02.06.2004, for further techno - economic examination with a condition that no residential quarters shall be constructed and only the necessary college buildings with hostels may be constructed.

The Committee was informed that the proposal was sent to M/o UD and Department of Secondary & Higher Education, M/o HRD for techno - economic examination. The M/o UD has technically vetted the proposal whereas the Department of Secondary & Higher Education, M/o HRD had informed that the College referred in the proposal is not recognized under Section 2(f) and 12 (B) of UGC Act, 1956 and as such no grant from Central Resources can be given to such Colleges under the provision of Sections of UGC Act. However, the M/o HRD was requested again to give their views keeping in view that funding under NLCPR has been classified as State Plan Assistance and also that Thomas Jones Synod College is provisionally affiliated to North Eastern Hill University, Shillong (a Central University) since June 1998 which is eligible for all Central Assistance.

Keeping in view that Thomas Jones Synod College has been recommended by the State Government to cater to the ever increasing demand for providing higher education facility in the area the Committee decided to recommend the proposal for sanction at a total cost of Rs. 3.37 crore with the following major components:

Sl. No.	Item of work	Estimated cost (in Rs.)
1.	Construction of College Building (2427.6 sq. m - only Ground Floor), 10 Classrooms, and other common facilities like Library etc. meant for only the Degree Section of the College	1,76,72,928
2.	Construction of Girls' Hostel (1096 sq. m) Basement, Ground Floor and 1st Floor for 68 students	75,49,840
3.	Construction of Boys' Hostel (1096 sq. m) Basement, Ground Floor and 1st Floor for 68 students	75,49,840
4.	Boundary Wall	8,85,000
	Total	3,36,57,608

However, the Committee observed that before issuing Sanction Order, the clearance of Department of Secondary & Higher Education, M/o HRD should be obtained.