### Government of India Ministry of Development of North Eastern Region

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Minutes of the 81<sup>st</sup> Meeting of the NLCPR Committee held at 1530 Hrs on 26.05.2010 under the Chairmanship of Secretary, M/o DoNER in Committee Room No.243-A, Vigyan Bhavan Annexe New Delhi.

#### <u>Present</u>

- 1. Ms. Jayati Chandra, Secretary, Ministry of Development of North Eastern Region.....in Chair.
- 2. Shri P.K. Pattanaik, Joint Secretary, Ministry of DoNER.
- 3. Shri S.N. Brohmo Choudhury, Adviser (NE), Planning Commission
- 4. Mrs. Vandita Kaul, Director (PF-I), Ministry of Finance
- 5. Shri C. Biswas, Under Secretary (IFD), Ministry of DoNER

Mrs. Anjuly Chib Duggal, Joint Secretary (PF-I), Department of Expenditure, Shri Naveen Verma, Joint Secretary (NE), MHA, Mrs. Sudha Krishnan, Financial Advisor, Ministry of DoNER and Mrs. Firoza Mehrotra, Special Consultant (SP-NE), Planning Commission granted leave of absence.

Following Officers were also present as special invitees:

Shri Rajesh Kumar (Director), Shri P.R. Meshram (Director), Shri K. Guite, Director (IFD), Shri T. Baruah, Superintending Engineer, (TW), Shri Ajay Kumar (Section Officer) and Shri S.K. Saha (Section Officer), Ministry of DoNER.

The Committee met and deliberated on the Agenda items. Following observations and recommendations were made:

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### <u>Item No.1</u>: Confirmation of Minutes of 80<sup>th</sup> Meeting of the NLCPR Committee held on 08.04.2010

Minutes of the 80th Meeting were confirmed.

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### <u>Item No.2</u>: Action taken report of decisions / recommendations made by NLCPR Committee in the 80<sup>th</sup> Meeting held on 08.04.2010

The Committee noted that the Minutes for 80<sup>th</sup> Meeting have been issued on 26.04.2010 and action has been taken by the Ministry of DoNER on the decisions/recommendations made by the NLCPR Committee in that meeting.

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#### <u>Item No.3:</u> Consideration of 2010-11 Priority Lists of the NE States

The Committee reviewed the various retained projects under NLCPR and observed that there are about 416 retained projects estimated at Rs.4116.46 crore which are yet to be sanctioned. Some of these projects were retained 5 to 6 years before but could not be sanctioned so far.

The Committee also reviewed the status of sanctioned projects and observed that out of 1095 sanctioned projects only 523 projects have been completed and 572 projects are ongoing projects. Out of these 572 ongoing projects in 369 projects the completion is delayed beyond target date of completion. In about 43 projects the completion is delayed by 5 years or more.

Keeping in view the large number of retained projects which are yet to be sanctioned, the ongoing projects where completion is delayed and also the Presentations made by various State Governments, the NLCPR Committee recommended following decisions.

- 1. Projects retained up to 10<sup>th</sup> Plan Period where State Government are yet to submit even the initial DPR may stand withdrawn and State Governments may be asked to consider them for resubmission with updated cost in the current or next year's priority list for consideration of the Committee.
- 2. The projects where completion is delayed by 5 years or more may be terminated as is where is basis and State Governments may be asked to meet the balance requirement of funds from own resources or approach Planning Commission for ACA or propose under State Plan etc.
- 3. As directed by the Planning Commission in its Annual Plan Meeting every year a good performing States in terms of completion of projects may be given an incentive by retaining projects upto rupees twenty crore as per States choice, over and above its entitlement.
- 4. Whenever State Governments propose any institution in the priority list for retention it should be in phases keeping in view its operationalisation. While the project may be retained in its entirety, the sanction will be in a phased manner, with first charge for subsequent sanction may be the phase-II of the retained project subject to the operationalisation of the phase-I.
- 5. State Governments should set up a committee and prepare prototypes/standard designs of certain stereotype projects like school buildings, Auditorium etc. so that once the cost and design of a prototype is finalized the same can be considered for replicating at other places at same cost and same design. Such projects need not be vetted again by the line Ministries.
- 6. Every year the State Governments should analyze work load available with various executing agencies in the State taking into account the capacity of individual executing agency (manpower available) and accordingly propose the projects in the annual priority list so as to distribute equal work load to all the executing agencies, so that a particular agency is not overloaded. The retention and sanction of the projects will also be considered by the Committee accordingly.

7. Requirement of work plan before release of 1st installment may be dispensed with in the interest of expeditious execution of work. However it is to be ensured that the State Government submits the Work Plan before release of 2nd installment of the project, to ensure financial discipline.

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<u>Item No.3 (a)</u>: Priority List of Projects of Arunachal Pradesh for 2010-2011 for funding from NLCPR- Proposal for consideration for retention of Project(s) for detailed examination for possible funding.

The Committee noted that the State Government submitted their Priority List of 53 proposals, in order of priority, with a total estimated cost of Rs.1458.21 crore for 2010-11 for funding under NLCPR; however, the Concept Papers are available in respect of 10 proposals only.

2. The Committee considered only those project proposals in the Priority List for which Concept papers were available. The Committee observed that the State PWD department is overloaded as many Road & Bridge projects under implementation in Arunachal Pradesh. More over the gap analysis for the proposed road sector is not available. On the other hand, out of 12 Water Supply Schemes sanctioned in earlier years 2 have been completed and over all progress of the 8 projects is about 80%. Therefore, after deliberations, the committee decided to defer the proposals for roads and recommended the following 7 projects at a total estimated cost of Rs.74.11 crore as under, for detailed examination:

(Rs. in crore)

SI.No.	Name of the Project	Estimated Cost
1	Water supply at Yupia, District Headquarter, Papumpare district	7.00
2	Water supply at Chayangtajo Township, East Kameng district	15.00
3	Infrastructure Development of Various Schools under Palin Circle. Kurung Kumey District	15.91
4	Infrastructure Development including Guest House at Biological Park/Zoo, Itanagar, Papum pare district	5.00
5	Augmentation/Providing water supply connection to newly created C.O.HQ at Parang Vallley, Papum Pare district	5.25
6	Water Supply Scheme for Sagalee Township, Papum Pare District	13.20
7	Improvement and augmentation of Water supply at Yachuli township (0.6 MLD)	12.75
	Total	74.11

3. The Project at SI. No. 3 above namely, Infrastructure Development of Various Schools under Palin Circle. Kurung Kumey District has been recommended for retention by the Committee in view of infrastructural backwardness of Kurung Kumey District.

4. No further water supply schemes for Papum Pare district will be taken up under NLCPR as 4 out of 7 projects belong to this district.

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### <u>Item No.3(b)</u>: Consideration of 2010-11 Priority List of Tripura for retention of projects for detailed examination

The Committee noted that the Government Tripura submitted their Priority List 2010-11 of 25 proposals with a total estimated cost of Rs. 853.93 crore for funding under NLCPR; however, Concept Papers of only first 10 proposals have been received so far by the Ministry.

2. The Committee considered only those project proposals in the Priority List for which Concept papers were received and recommended the following 3 projects at a total estimated cost of Rs.93.00 crore for detailed examination:

SI.	Name of project	Cost
No.		(Rs. in crore)
1.	Transmission Project (Phase-I): 400 KV S/Stn. At	75.00
	Surjamaninagar (to be charged at 132 KV) & infrastructure	
	development, West Tripura District (1st Yr.=Rs.16.10 Cr., 2nd	
	Yr.=Rs.24.80 Cr., 3 <sup>rd</sup> Yr.=Rs.24.20 Cr., 4 <sup>th</sup> Yr.=Rs.9.90 Cr.)	
2.	Transmission Project (Phase-I): 132 KV D/C line from	8.00
	Surjamaninagar to Budhjungnagar (20 Km) & associated Fdr.	
	Bay at Budhjungnagar, West Tripura District (1st Yr.=Rs.1.70 Cr.,	
	2 <sup>nd</sup> Yr.=Rs.1.85 Cr., 3 <sup>rd</sup> Yr.=Rs.2.65 Cr., 4 <sup>th</sup> Yr.=Rs.1.80 Cr.)	
3.	Transmission Project (Phase-I): 132 KV D/C line from	10.00
	Surjamaninagar to 79 Tilla Grid S/Stn. (15 Km) including Fdr.	
	Bay & site development, West Tripura District (1st Yr.=Rs.2.20	
	Cr., 2 <sup>nd</sup> Yr.=Rs.3.35 Cr., 3 <sup>rd</sup> Yr.=Rs.3.15 Cr., 4 <sup>th</sup> Yr.=Rs.1.30 Cr.)	
	Total	93.00

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### <u>Item No.4</u>: Construction of road from Loffa to Pakoti village in East Kameng district in Arunachal Pradesh.

The project was retained at an estimated cost of Rs.7.00 crore from the priority list submitted by the Government of Arunachal Pradesh for 2007-08, on recommendation of NLCPR Committee in its 52 Meeting held on 24 October 2007. The MoRTH vetted the project at Rs. 686.00 lakh.

2. After deliberations, the Committee recommended that the project may be sanctioned at a cost of Rs.676.33 lakh detailed as under:

SI. No.	Items of work	Qty.	Unit	Amount (Rs. in lakh)
1	Earth work			
а	Formation cutting	6.50	Km	182.38
b	Kutcha drain	4.652	Km	1.21
2 (a)	Retaining wall (3.00 M Ht.)	200.00	М	20.24

SI.	Items of work	Qty.	Unit	Amount
No.				(Rs. in lakh)
(b)	Breast Wall (3.80 M Ht.)	100.00	M	13.76
(c)	Slab Culverts			
	(i) 1.5m Span	24.00	Each	71.27
	(ii) 2m Span	8.00	Each	45.34
	(iii) 3m Span	1.00	Each	6.67
	(iv) 6m Span	3.00	Each	25.52
(d)	RCC Bridge (25m Span)	1.00	Each	86.86
(e)	RR Drain	1.750	Km	19.05
3	Pavement			
a)	SBC (1st layer) 100mm thick	6.402	Km	65.31
b)	BC (IInd & IIIrd layer) 75mm each	6.402	Km	76.81
c)	BT 20mm	6.402	Km	48.65
	Sub-total			663.07
4	Contingencies @2%			13.26
	Total			676.33

- 3. The Committee, however, laid down the following conditions:
  - (i) The contingency charges may be reimbursed on submission of document on actual contingent expenditure excluding cost of establishment, audit and accounts, O&M, departmental charges. Quality control, agency and purchase of vehicle.
  - (ii) The State Government should ensure that the tender has been called on competitive basis by giving wide publicity in print media and website etc. and the works have been awarded within 3 months of its sanction, even without waiting for the release of funds from State Government to implementing agency.
  - (iii) The State Government should follow all codal formalities and strictly adhere to the project implementation schedule and physical targets given in the DPR.
  - (iv) Transparency should be maintained in tendering process.
  - (v) The project implementation by the State Government will be governed by the rules/conditions stipulated in the revised guidelines of NLCPR.
  - (vi) Technical observation of DoRTH may be complied with while executing the project.

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## <u>Item No.5</u>: Construction of Police Officers Mess and accommodation to the Upper Subordinates and Police Officers in the Capital Complex (Papum Pare District) in Arunachal Pradesh.

The project was retained at an estimated cost of Rs.10.28 crore from the priority list submitted by the Government of Arunachal Pradesh for 2008-09, on recommendation of NLCPR Committee in its 66 Meeting held on 2<sup>nd</sup> March 2009. The MoUD vetted the project at Rs. 887.73 lakh.

2. After deliberations, the Committee recommended that the project may be sanctioned at a cost of Rs.879.10 lakh detailed as under:

SI.	Description of Item	Qnty.	Unit	Amount
No.				(Rs. in lakh)
1	Police Officers Mess			
a)	Police Officers Mess building	1	No	309.64
b)	Sentry Post	1	No	0.41
c)	Boundary Wall	968	Mtr	22.77
d)	Main Gate	1	No	2.34
e)	Development of Site	1	No	13.91
f)	Water Storage	1	No	18.53
2	Type-V 3 nos qtr	3	No	67.48
3	Type – IV 4 nos qtr	4	No	55.78
4	Type – III (Quadruple) 32 nos qtr	8	4Nos.	371.00
	Sub-total			861.86
5	Contingencies @2%		-	17.24
	Total			879.10

- 3. The Committee, however, laid down the following conditions:
  - (i) The contingency charges may be reimbursed on submission of document on actual contingent expenditure excluding cost of establishment, audit and accounts, O&M, departmental charges. Quality control, agency and purchase of vehicle.
  - (ii) The State Government should ensure that the tender has been called on competitive basis by giving wide publicity in print media and website etc. and the works have been awarded within 3 months of its sanction, even without waiting for the release of funds from State Government to implementing agency.
  - (iii) The State Government should follow all codal formalities and strictly adhere to the project implementation schedule and physical targets given in the DPR.
  - (iv) Transparency should be maintained in tendering process.
  - (v) The project implementation by the State Government will be governed by the rules/conditions stipulated in the revised guidelines of NLCPR.
  - (vi) A non-duplicacy certificate may be obtained from the State Planning Department before issue of sanction.
  - (vii) A provision may be stipulated in the sanction order that the competent authority in the State Government should check the structural design / drawings, keeping the relevant BIS codes in view before implementation of the project.

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## <u>Item No.6:</u> Project for consideration under NLCPR - "Comprehensive Development Plan for college of Fisheries for augmenting Human Resources" in Assam - reg.

The Committee noted that the DPR for the project has been vetted by Ministry of Urban Development (M/o UD) and Ministry of Agriculture (ICAR). The Committee further noted that the M/o UD have vetted the cost of the project at Rs.883.41 lacs.

2. After deliberations, the Committee recommended sanction of the project at a cost of Rs.874.82 lacs as vetted by the M/o UD after limiting the contingency charges to admissible 2%. The details are as under:

SI. No.	Item of Work	Approved Cost (Rs. in lacs)
1.	Administrative block	62.77
2.	Academic block	299.43
3.	Library	34.82
4.	Boys Hostel	144.66
5.	Girls Hostel	66.04
6.	Dean Quarters	17.90
7.	Warden qtr	10.29
8.	Grade III Qtrs	13.42
9.	Grade IV Qtrs	12.08
10.	c/o. fish farm	81.72
11.	Research farms	12.07
12.	Pavillion	42.75
13.	Water Supply System	17.00
14.	Electrical sub station	30.48
15.	Canteen	12.24
	Total	857.67
16.	Contingencies @2%	17.15
	Grand Total	874.82

- 3. The Project has been recommended for sanction with the following conditions:
  - Estimate provision has been made for RCC over head tank of 16000 liter capacity. Since provision has been made in the estimate for RCC tank, the same should be adopted for execution as against PVC tanks indicated in the DPR.
  - The contingency charges may be reimbursed on submission of documents on actual contingent expenditure excluding cost of establishment, audit and accounts, O&M, departmental charges, quality control, agency and purchase of vehicle.
  - The State Government should ensure that the tender has been called on competitive basis by giving wide publicity in print media and website etc. and the works have been awarded within 3 months of its sanction, even without waiting for the release of funds from State Government to implementing agency.
  - The State Government should follow all codal formalities and strictly adhere to the project implementation schedule and physical targets given in the DPR.
  - Transparency should be maintained in tendering process.
  - The project implementation by the State Government will be governed by the rules/conditions stipulated in the guidelines of NLCPR.
  - A non-duplicacy certificate may be obtained from the State Planning Development before issue of sanction.
  - Before sending the documents for considering 2<sup>nd</sup> installment to this Ministry, the State Government / concerned Department /

Implementing Agency should ensure that the project is operationalized.

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# <u>Item No.7</u>: Project for consideration under the non-Lapsable Central Pool of Resources- Construction of RCC bridge over Imphal River at Mongkhang Lambi, Manipur

The Committee noted that the project was retained at an estimated cost of Rs.5.77 crore from the priority list for 2007-08, on recommendation of NLCPR Committee in its 53<sup>rd</sup> Meeting held on 30.11.2007. Union Ministry of Road Transport & Highways have vetted the DPR and supported the proposal.

2. After deliberations, the NLCPR Committee recommended sanction of the project at a cost of Rs.579.04 lac, inclusive of contingency, as under;

S.No.	Items of works	Amount (Rs. in lac)
1	Construction of Main bridge	325.87
2	Coffer Dam	12.10
3	Approach road	82.69
4	Protection work	147.03
	Sub total	567.69
	Contingency @ 2%	11.35
	Total	579.04

- 3. The Committee, however, laid down the following conditions:
  - (i) The contingency charges may be reimbursed on submission of document on actual contingent expenditure excluding cost of establishment, audit and accounts, O&M, departmental charges, quality control, agency and purchase of vehicle.
  - (ii) The State Government should ensure that the tender has been called on competitive basis by giving wide publicity in print media and website etc. and the works have been awarded within 3 months of its sanction, even without waiting for the release of funds from state government to implementing agency.
  - (iii) The State Government should follow all codal formalities and strictly adhere to the project implementation schedule and physical targets given in the DPR.
  - (iv) Transparency should be maintained in tendering process..
  - (v) The State PWD should ensure the stability of foundation and sub-structure of the proposed bridge.

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# <u>Item No.8</u>: Project for consideration under the Non-Lapsable Central Pool of Resources- Construction of CHC Napet Palli, Jiribam sub division, phase I in Imphal East in Manipur.

The Committee noted that the project was retained at an estimated cost of Rs.5.11 crore from the priority list for 2008-09, on recommendation of NLCPR

Committee in its 66<sup>th</sup> Meeting held on 02.03..2009. Union Ministry of Urban Development have vetted the DPR at Rs.5.10 crore and Ministry of Health and Family Welfare conveyed no objection to the proposal.

- 2. The Committee noted that the State Government have proposed to shift the staff and equipments of CHC, Jiribam to CHC, Napet Palli and wind up the CHC, Jiribum.
- 3. After deliberations, the NLCPR Committee recommended that the State Government may be requested to inform as to where the beneficiaries of CHC, Jiribam will get their medical needs and how far CHC, Napet Palli is located from CHC, Jiribam?

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### <u>Item No.9:</u> Strengthening of Equipment for Government Hospitals of Manipur under NLCPR- regarding release of funds.

The Committee noted that the project was sanctioned at a cost of Rs.826.70 lakh on 02.06.2004. Out of the approved cost, an amount of Rs.339.45 lakh was released in 2 installments by 30.10.2006. Thereafter, the project was short closed on its recommendation in the 73rd meeting held on 22.09.2009 owing to reason that State Government did not submit the required details of equipments purchased and ordered. Now the State Government have submitted the required details and requested for release of next installment. The Total cost of equipments to be procured by the State Government for the 6 District Hospitals is Rs. 426.55 lakh whereas the balance grant to be released in the project is Rs.354.58 lakhs.

2. After deliberations, the NLCPR Committee recommended to revive the project with the condition that the approved cost of the project will remain fixed at Rs. 826.70 lakh. Only the balance admissible grant may be released to the State Government for purchase of equipments. In view of higher cost of equipments proposed to be procured by the state government they may be advised to prioritise the equipments required in the various District Hospitals within the balance amount to be released.

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#### <u>Item No.10:</u> Project "Infrastructure Development of Assam Institute of Management, Guwahati" in Assam.

The Committee noted that the DPR for the project has been vetted / cleared by Ministry of Urban Development (M/o UD) and Ministry HRD. The Committee further noted that the Principal Secretary, Planning & Development Department, through his DO letter No. PDP(PP)34/2006/52 dated 17.5.2010 has mentioned that the Government of Assam have decided to bear the cost of Rs. 261.57 lacs for the project from its own source.

4. After deliberations, the Committee recommended sanction of the project at a cost of Rs. 1461.11 lacs as vetted by the M/o UD. The details are as under:

SI. No.	Item of work	Amount (Rs. in lac)
i.	Institution & Academic Building	594.92
ii.	Hostel Building	324.14
iii.	Residential Building	357.51
iv.	External Services*	80.12
٧.	Site Development & Miscellaneous**	75.77
	Sub Total	1432.46
vii.	Contingencies and unforeseen	28.65
	Total	1461.11

<sup>\*</sup>Cost does not include the amount for 200 KVA DG Set for Hostel & Residential Buildings (Rs. 40.00 lacs).

- 3. The Project has been recommended for sanction with the following conditions:
  - i. Before implementing the project, it may be ensured that the ecological balance of the area should be maintained.
  - ii. The contingency charges may be reimbursed on submission of document on actual contingent expenditure, excluding cost of establishment, audit and accounts, O&M, departmental charges, quality control, agency and purchase of vehicle.
  - iii. The State Government should follow all codal formalities while executing the project. The codal formalities should include calling of tenders on competitive basis by giving wide publicity in newspapers, trade journal etc as well as web based publicity.
  - iv. The implementing agency should adhere to the time schedule given in the estimate.
  - v. Transparency should be maintained in tendering process.
  - vi. A Non duplicacy certificate may be obtained from the State Government before issue of sanction.
  - vii. The project implementation by the state Government will be governed by the rules / conditions stipulated in the revised guidelines of NLCPR issued on 06.08.2009.
  - viii. The institute will not get fund from any other sources for this purpose.

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# <u>Item No. 11:</u> Project "Drainage portion of the Project Upgradation of Nagaon-Bhuragaon Road via Dhing (SH-10) under Nagaon State Road Division (Nagaon District)."

Due to abrupt increase in the cost of 'Drainage Portion' from Rs. 1.04 crore to Rs.1.46 crore, the Committee decided that the matter may again be put up after vetting by the D/o RT&H.

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<sup>\*\*</sup>Cost does not include the amount for ACs for Guest Rooms in Hostel Building (Rs. 1.80 lacs) and Director's Bungalow (Rs. 0.90 lacs).

### <u>Item No.12:</u> Project "Construction of RCC Bridge No. 3/1 on Majgaon Shantipur Road over River Sonai under Nagaon Rural Road Division, Nagaon District, Assam."

The Committee noted that the Planning and Development Department, Government of Assam, vide letter dated 17.05.2010 have informed that the road is MDR as per clarification submitted by the Executive Engineer, PWD, Nagaon Rural Road Division.

2. Therefore, after deliberations, the Committee recommended the sanction of the project with approved cost of Rs. 333.19 lacs as vetted by the D/o RT&H. The details are as under:

SI. No.	Item	Approved Cost (Rs. in lac)
Α	Approach Work	
1	Earthwork in core	25.01
2	Earthwork in subgrade and shoulder	1.80
3	Granular Sub Base	4.64
4	WBM Gr. II	2.54
5	WBM Gr. III	2.74
6	Prime Coat	0.47
7	Tack Coat	0.16
8	Premix Surfacting	2.15
9	Seal Coat	0.98
10	RCC Guard Post	0.46
11	Identification sign board	0.38
12	Construction of Bamboo Foot bridge for diversion of	0.73
	pedestrian traffic	
13	Collection and Supply of Gravel	0.21
14	Collection and Supply of Quarried Stone	0.16
15	Labour for spreading metal gravel	0.05
	Sub Total (A)	42.48
В	Protection Work	
1	Providing and Laying Boulders apron	2.32
2	Providing and Laying Pitching on Slopes	4.36
3	Providing and Laying Filter Material	1.19
4	Sub soil Investigation	0.82
	Sub Total (B)	8.69
С	Bridge Proper	278.72
	Total (A to C)	329.89
D	Contingency (1%)	3.30
	Grand Total (A to D)	333.19

- 3. The project has been recommended for sanction with the following conditions:
  - Although this is a major bridge, no proper transition from single lane road to 2-lane carriageway of bridges has been provided. It is of paramount importance for safety of vehicles. This may be ensured by Chief Engineer,

### PWD. It may also be ensured that the detailed design of the bridge / working drawings is approved by Chief Engineer, PWD before execution.

- ii. The contingency charges may be reimbursed on submission of document on actual contingent expenditure excluding cost of establishment, audit and accounts, O&M, departmental charges, quality control, agency and purchase of vehicle.
- iii. The State Government should ensure that the tender has been called on competitive basis by giving wide publicity in print media and website etc. and the works have been awarded within 3 months of its sanction, even without waiting for the release of funds from State Government to Implementing Agency.
- iv. The State Government should follow all codal formalities and strictly adhere to the project implementation schedule and physical targets given in the DPR
- v. Transparency should be maintained in tendering process
- vi. The project implementation by the State Government will be governed by the rules conditions stipulated in the revised guidelines of NLCPR
- vii. A Non Duplicacy Certificate may be obtained from the State Planning Department before issue of sanction.

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Meeting ended with vote of thanks to the chair.

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